PUBLIC ART
making it happen
commissioning guidelines for local councils
Artists:
Aleks Danko
and Jude Walton

Lighting design:
Bluebottle

Landscape consultant:
Viesturs Cielens

Title:
Lie of the Land

Kanmantoo stone, granitised sand, kangaroo grass
(Themeda triandra), black mallee box (Eucalyptus porosa), lighting installation

Location:
Sir Donald Bradman Drive,
between the Hilton Bridges and West Terrace, Adelaide

Date:
2004

Commissioning parties:
The Department of Transport,
Urban Planning and the Arts;
Adelaide City Council

This Centenary of Federation project consists of 25 stone structures, extending approximately 15 metres into the Park Lands. Set amongst plantings of native trees and grasses and illuminated at night, Lie of the Land recognises Indigenous history and responds to themes of reconciliation and cultural diversity. Consultation with a broad variety of stakeholders including native title applicants was required to realise this project.

Photo:
Alex Makeyev
This project has been assisted by the Local Government Research and Development Scheme, which provided the funds to print the document.

The content has been developed and written by Arts SA’s Public Art and Design (PA&D) team, informed by the extensive number of public art and design projects with which Arts SA has been involved, in various capacities, over the past 20 years. Arts SA thanks all those who participated in the projects – artists and designers; consultants and project managers; commissioning agencies, including Local Government and its staff and elected members; funding agencies; and project advisory panels and community members.

The support of the Local Government Association of SA is also gratefully acknowledged.

Special thanks to:

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Manager: Culture, Recreation & Youth
City of Salisbury

Ms Cath Cantlon
Public Art Officer
Adelaide City Council

Mr David Kelly
Cultural Development Project Manager
Former Art for Public Places committee member

Mr Victor Di Maria
Risk Manager
Local Government Association
Mutual Liability Scheme

Norman Waterhouse Lawyers.

Also acknowledged:

“Public art and design in South Australia: review and discussion paper,” prepared for Arts SA in 2000, by Professor Noel Frankham, then Head of School, South Australian School of Art; then Associate Professor Gini Lee, Head of School, Louis Laybourne Smith School of Architecture; and Ruth Fazakerly then PhD candidate in public art – University of South Australia.

Arts SA is a division of the Department of the Premier and Cabinet within the South Australian Government. It provides leadership and strategic development for a strong and sustainable arts and cultural industry in South Australia.

The PA&D team together with the Ministerially appointed Art for Public Places Committee guide and support the development of innovative public art projects. No liability is accepted for projects commissioned with the assistance of Arts SA or through the use of this document.
Contents

Introduction 3
Overview
Purpose of the document

Public art 4
Definition
Descriptors
Benefits

The artist 6
Role
Approaches
The brief

Commissioning models 8
The contract 11

Making it happen: guidelines and checklists 15
1 PROJECT INITIATION AND DEVELOPMENT 15
2 THE ARTIST’S BRIEF 20
3 CONTRACT CONSIDERATIONS 24
4 SELECTING AN ARTIST 27
5 DESIGN PROPOSAL AND FINAL CONCEPT: ASSESSING AND APPROVING 30
6 MAINTENANCE SCHEDULE 35
7 PROJECT INSTALLATION: COMPLETION AND HANDOVER 37
8 PROJECT PUBLICITY 39
9 PROJECT LAUNCH 40
10 PROJECT EVALUATION 42
11 DE-ACCESSIONING POLICY 45
12 GIFTS AND ARTWORK PROPOSALS 47

Resources, references and funding 49

Appendices – click link to view
APPENDIX 1: ARTIST’S BRIEFING PAPER–EXAMPLE
APPENDIX 2: CONCEPT DESIGN AGREEMENT
APPENDIX 3: WORK OF ART COMMISSION AGREEMENT
APPENDIX 4: CHECKLIST FOR ARTISTS INVOLVED IN PUBLIC ART
APPENDIX 5: CHECKLIST FOR ARTISTS MAKING AN EXPRESSION OF INTEREST
APPENDIX 6: BUDGET PREPARATION CHECKLIST

All photos by Arts SA unless otherwise indicated
Overview

South Australia has many outstanding examples of public art.

Public art is about artistic expression, whether reflecting history, a local story or an issue of the time. It adds immeasurably to a community’s sense of place and identity.

Increasingly, artists are being engaged to work on such projects, from major sculptural installations alongside buildings and open spaces to integrated details and furniture in specially designed recreation areas, to interpretive signage within heritage precincts. The goals and objectives informing the commissioning of these works are as different as the projects themselves, and so are the processes and commissioning models through which they have been achieved.

The goals and objectives that both motivate a commission and shape its development include, to:

- enhance an environment
- complement the work of urban design professionals
- engage with community members
- create opportunities for artists
- contribute to place making
- address Council strategies and policies.

In realising such commissions, artists are required to respond both creatively and conceptually to numerous issues, such as:

- the relationship of the work – through its form, scale and materials – to a particular location
- a given theme, issue or event
- the implications associated with works that are temporary
- consultation with the community.

Purpose of the document

This document has been produced to guide the development of quality public art projects.

The checklists contained within it are to help commissioning agencies develop and implement projects involving the work of artists and design practitioners, by employing best-practice approaches.

The checklists are designed to guide commissioning agencies through a process with which staff may be unfamiliar. They are meant as starting points, recognising that each project presents its own individual requirements and issues. Whatever the project, asking the right questions will help to identify the issues and clarify the objectives. Each checklist can stand alone, but it is intended that they be used in conjunction with one another to inform the commissioning approach.

Writing an artist’s brief, applying various models to identify and engage artists, assessing the design proposal and publicising and launching the project are among the areas covered. The contract models flag current issues and concerns and are provided as a reference, although they may be adapted and used.

Further, the checklists are meant to encourage commissioning agencies to think more broadly when planning urban development projects. This includes how the involvement of an artist may add value to and complement other work being undertaken. Consideration of how an artist’s involvement in the public realm can be integrated within broader Council strategies is encouraged.

Many arts consultants specialise in the development and management of public art policy and projects, and can be approached for potential involvement in a commission. Arts SA’s PA&D team is available to discuss project initiation and development issues and provide advice on public art commissioning. Also many qualified and experienced artists work on public realm projects and could assist in project initiation discussions.
**Definition**

Public art is regarded as the artistic expression of a contemporary art practitioner presented within the public arena, outside the traditional gallery system, where it is accessible to a broad audience.

For the purposes of this document, the term ‘public art’ includes ‘design’, with the elements designed by either an artist or a design team, which incorporates the creative input of an artist.

The public arena refers to both indoor and outdoor spaces that are accessible to a wide public, including parks, open plazas, road reserves, civic centres and library foyers. Works of art in the public arena take many forms, including paintings, prints, murals, photography, sculpture, earthworks, details in streetscapes, performance, installation, sound works, text, audio and multimedia. They may be permanent, temporary or ephemeral.

Some examples are:

- a decorative detail or a work of art integrated into the fabric of a building
- a sculptural installation located in an open space
- text or poetry inscribed in a footpath or park bench
- an environment where one can sit and contemplate
- a sculpture commemorating an event
- an image on a billboard or a neon sign
- a mural, a footpath design or a wall relief
- a garden or landscape, which reflects or interprets broader concerns
- a fountain or a specifically designed water course
- interpretive signage reflecting the past or present
- a subtle intervention in an unexpected context
- a performance or multimedia presentation.

**Descriptors**

Artists can contribute to the public realm in numerous ways, the outcomes of which may not always be readily identified as art. For example, they may have broad design or conceptual input into the overall presentation of a public space, conceiving the landscaping, paving details and furniture, possibly in collaboration with other design professionals.

The descriptors that follow indicate the diversity of approaches to and outcomes of public art projects. As a functional item of furniture may also be decorative and integrated into the environment, for example, there is some overlapping, which may increase understanding of what can be achieved with, and help determine objectives for, a public art commission.

Public art projects can be works that are:

**Functional**: where the primary purpose of the art or design element is utilitarian, such as seating, lighting, furniture, bollards, signage, rubbish bin surrounds, window treatments, reception areas, door handles and carpets. Can also be decorative, integrated or site specific.

**Decorative**: where the primary purpose is to aesthetically enhance an environment or structure, such as incorporated imagery or sculpture, paving elements and lighting. Can also be functional, iconic, integrated or site specific.

**Iconic**: a stand alone or significant work, where the artist’s approach is largely independent of other considerations – ‘art-for-art’s-sake’. Examples include sculpture, water features, lighting or multimedia. Often site-specific.

**Integrated**: works that are fully incorporated within the design of the built or natural environment. Integrated works may include floor and window design, lighting, landscaping and associated elements. Can also be decorative and/or functional.

**Site specific**: designed specifically for, and responsive to, a particular site through scale, material, form and concept. Could apply to all listed categories.

**Interpretive**: where the primary purpose is to describe, educate and comment on issues, events or situations. Examples include signage, pavement inlays, sculpture, seating, landscaping, murals and text based work. Can also be functional, decorative, iconic and site specific.
Commemorative: where the primary purpose is to acknowledge and recall an event, activity or person important to the local community and its visitors. Examples include sculpture, murals, pavement details and gardens. Could apply to all listed categories.

Temporary: where the work is not intended to be permanent. A piece or event may be momentary or remain for a fixed time. Wide-ranging outcomes are possible and include performance, garden planting, text, installations and multimedia.

Benefits

The benefits of public art are wide ranging. Specifically, public art:

- contributes to a Council meeting its broader policies and strategies as they relate to the community, social development, the environment and planning. It is also an opportunity for Local Government to present a different 'face' to the public
- helps create an urban environment that reflects pride. Works of art can become familiar features generating a sense of ownership, a sense of place and helping cultivate community identity. Through public art, children and young people may come to love a city and appreciate art more broadly
- increases awareness and promotes expression within the community through public debate. It can encourage the viewer to understand and respect various community members and groups
- enables recognition of and respect for links between individuals and the environment. It can also help in interpreting issues and addressing concerns
- delivers a range of outcomes through community involvement. These include increased community participation and engagement, opportunities for creative and practical skills development and increased social capital
- offers insights into issues, through the communication, research and expression of artists. The ideas presented in works of art can enrich cultural experiences while providing interpretation and access for people with disabilities
- enriches the every day experience. Art in the public arena can be chanced upon by accident; it is free to observe, there are no class or social barriers
- offers visitors insights into regional identity, and helps to create regional distinctiveness through the unique connections between works of art and their environments. Local materials and imagery can become features, local traditions and communities can be celebrated, and cultural tourism benefits can be realised
- provides meeting places and focal points. It can enhance public spaces, making them more attractive, and encourage people to experience and enjoy them
- involves the viewer in interpreting and understanding. The ideas of the artist can refer to the site, the community, the past or future. Public art can communicate many things and create meaning within the urban environment
- creates diverse employment and professional development opportunities for artists, fabricators and associated professionals, and adds value to the built environment.

Examples of places that may benefit from public art are:

- city squares, town halls, community and civic centres
- gateways, entrance routes and transport corridors
- main streets and shopping precincts
- parks, recreational reserves and swimming centres
- hospitals and research centres
- law courts, correctional facilities and police stations
- schools and educational institutions
- railway stations, transport hubs and car parks
- theatres, markets, churches, libraries and other major public spaces.
Role

The artist’s role in a public art project can be extensive and multifaceted. Many projects have a number of parties involved, such as advisory panels, which may include representation from community and interest groups, government departments, developers, architects and planners.

The artist may be required to:
- consult with and involve the community
- respond to numerous issues defined in the brief, such as interpreting history or responding to local community values
- manage large budgets
- liaise with engineers and fabricators in the design and costing of the artwork
- consider risk management and assessment issues
- manage fabrication and installation with subcontractors
- make public presentations to community groups, stakeholders, Council meetings
- work in collaboration with other artists or design professionals, such as architects
- undertake project evaluation and report writing
- complete funding applications or seek project sponsorship.

When defining a project and establishing the brief, it is crucial to determine the scope of the artist’s role. This helps in articulating the role of Council staff and elected members and in setting the artist selection criteria. In turn, the artist will be able to determine whether they have the skills required or whether they should set up a team or partnership to assemble complementary skills and experience.

The National Association for the Visual Arts has produced a Code of Practice, which includes information about project commissioning and advice on fees for artists or designers.

See Resources, References and Funding, page 49.

Approaches

An artist can be commissioned in various ways, depending on the nature of the public art project. The process inherent in the approach is important to informing and realising the project. While the process for the community consultative or community participatory approaches can be regarded as important as the resulting work of art, achieving a quality final product is generally the major objective.

Approaches include the following:

*Individual artist:* where an artist is engaged to develop a concept in response to the brief, which may be conceived as a component of a broader redevelopment project undertaken by other design professionals. Often the artist will subcontract others to help fabricate and install the work. Projects may involve artists being engaged as members of or consultants to project scoping or master planning teams, where their contribution may be to identify potential art and design opportunities, and themes and approaches within an overall plan.

*Collaborative:* where the project is realised by a design or artistic team, rather than the creative vision of an individual artist. The design team may involve other design professionals such as architects, landscape architects or graphic designers, or may be a team of artists working in collaboration.

*Community consultative:* where consultation with relevant community members informs and influences the project, to varying degrees. Community may refer to the broader public users of a space or a more specific section of the community, such as a local school population.

*Community participatory:* where members of a community actively participate in the design and fabrication of a project. Generally, such projects are regarded as community art and are guided by an experienced community artist.
The brief

Developing the brief to which the artist responds is the first step to achieving a successful project. The brief outlines the objectives and sets the framework for the project, and the requirements identified in it will inform the commissioning process, from the selection of the artist through to concept design and artistic outcome.

If community consultation and engagement is a significant factor, this criterion will be included within the brief. It will have an impact on the selection of an artist, inform the design development and help in setting the fees. In turn, it will influence the way in which the artist approaches the project and the resources required to conduct consultation. That the final design reflects the community consultation is a given.

Alternatively, the Council may wish to commission a significant work of art in conjunction with an urban design project to improve amenity in an area. The brief for such a project would require the artist to have diverse skills and undertake a role vastly different than that for the community consultation model.

The fees to be paid to the artist will need to reflect the complexity of the tasks and the extent of their role in developing and delivering the project. Staff time and resources will need to be allocated to complex projects that have diverse partners. See The Artist’s Brief, page 20.

**Artists:**
Greg Johns

**Architect:**
PP+ARM comprising Melbourne architects, Ashton Raggatt McDougall Pty Ltd in association with Adelaide based Phillips/Pilkington Architects Pty Ltd

**Title:**
From the Horizon – To the Horizon

Steel and stone sculpture

**Location:**
Marion Cultural Centre, Diagonal Road, Oaklands Park

**Date:**
2001

**Commissioning party:**
The City of Marion

This stand alone, iconic sculptural work was commissioned as part of the integrated signage for the new Marion Cultural Centre and installed during the overall building works. The work represents the letter ‘I’ in ‘Marion’.

Photo:
Courtesy of the City of Marion
Public art commissions are generally implemented through a three stage process:

- concept design – when an artist (or a number of artists working in competition) is engaged to develop a concept in response to a brief, for which they are paid a fee
- concept/design development – when the selected concept is further developed and resolved, to address issues such as the budget, engineering and construction details, and issues raised by the advisory panel or by those involved in the approval or risk management process. A negotiated fee, generally a component of the total project budget, is paid for this stage
- project commissioning and fabrication – when the artist who conceived and developed the concept is commissioned to undertake or oversee the fabrication and installation of the work.

Commissioning models that engage the artist at the earliest possible stage of planning and development are regarded as the most appropriate, particularly for built environment development projects. Such an approach enables the artist to respond to the complexities of the broader project, to be thoroughly informed as to Council’s overall objectives and to integrate their artistic contribution. Further, opportunities for artistic input, including within other areas of the development, are maximised, and contacts can be established and relationships built with architects and project managers.

Processes for selecting and commissioning artists need to be identified and assessed in relation to each project so that skills and abilities match the project requirements, enabling the desired outcomes to be achieved.

Open competition, direct competition and limited competition are three models for selecting and commissioning artists. Within these, approaches for identifying artists can vary. A multidisciplinary team, or a team of artists, may be most appropriate. Alternatively, a design team may be engaged, which will select and engage an artist. The processes through which an artist is selected and the commissioning model followed can significantly influence the project outcome. See Selecting an Artist, page 27.

**Open competition**

For publicly funded projects, especially those with a significant budget, an open competition model is preferred. The stages are:

- expression of interest request – an advertisement in appropriate publications invites suitably qualified artists to submit an expression of interest, with a minimum of two weeks allowed for responses. The artist may be invited to provide:
  - a response to the brief and the site
  - images of previous commissions and related artistic work
  - a list of the images detailing the commissioning agency, location of the work, materials used, size, collaborative partners (if appropriate)
  - a curriculum vitae (CV)
  - an indication of availability within the nominated timeframe
  - concepts are not required at this stage and would not be requested until a selected artist was fully briefed and had signed a contract dealing with intellectual property rights, fee payment and other issues

- shortlisting – the project advisory panel shortlists a limited number of artists (around six) against the criteria outlined in the brief. See Selecting an Artist, page 27.
- interview – the shortlisted artists are interviewed and two or three are selected. Alternatively, fewer (two or three) artists can be shortlisted and invited to go on to the concept design stage
- site briefing – this is conducted with the artist and relevant members of the advisory panel, at which Council’s staff should also raise relevant issues
- artists’ response to the brief – artists are given an appropriate timeframe within which to respond to the brief and address the requirements of the concept development. This may involve drawings and elevations, site plans, and possibly a maquette or model
• concept presentation – generally, artists are invited to present their concepts to the project advisory panel and answer any questions
• concept assessment – concepts are assessed against the criteria outlined in the brief and the most appropriate is selected. See The Design Proposal and Final Concept – Assessing and Approving, page 30.
• concept development – the selected artist is engaged to develop their concept, resolve engineering and budgetary details and other issues raised by Council. Preliminary risk assessment should be undertaken before design development, and consideration needs to be given as to who should be involved – risk and asset managers, legal and Disability Discrimination Act advisers. Ensure that an appropriate process is outlined and relevant parties are briefed and prepared to participate at the applicable time
• presentation of developed concept – this is presented to the advisory panel. Proposal details need to be carefully considered, especially in regard to the design development requirements. Further risk assessment needs to be undertaken, and expert feedback sought as relevant
• concept approval – if the panel (and any other nominated representatives) is satisfied with all of the elements of the developed concept, it recommends that the appropriate person or authority endorses it and, if appropriate, a presentation is arranged
• commissioning – resolve the commission details with the artist and commission the work.

Open competition commissioning model overview

<table>
<thead>
<tr>
<th>Stage</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>ADVERTISE</td>
<td>advertise openly for suitably qualified artists to submit expressions of interest</td>
</tr>
<tr>
<td>SHORTLIST</td>
<td>shortlist the expressions of interest against the predetermined criteria</td>
</tr>
<tr>
<td>INTERVIEW</td>
<td>short-listing may result in a number of artists being interviewed (up to 6) OR the number of artists to participate in the concept stage (3 for example) may be selected directly therefore bypassing the interview stage</td>
</tr>
<tr>
<td>SITE BRIEFING</td>
<td>all relevant parties participate in briefing the successful artists on site, where they are provided with all the necessary information to enable them to undertake the design stage. A copy of the initial artist’s brief is attached to the Design Proposal Agreement for consideration and subsequent signing</td>
</tr>
<tr>
<td>CONCEPT DEVELOPMENT</td>
<td>selected artists are given an appropriate timeframe within which to respond to the brief (6 to 8 weeks)</td>
</tr>
<tr>
<td>CONCEPT ASSESSMENT</td>
<td>the developed concepts are presented by the artists to the steering committee and assessed against the criteria and the brief</td>
</tr>
</tbody>
</table>
Direct commission

In some circumstances, a direct invitation to a particular artist to undertake a commission may be appropriate. It may be that Council wishes to acknowledge the achievements of a particular artist by awarding them a major commission. Alternately, Council may have a firm idea of the type of artwork it wants to commission, hence limiting and prescribing the project outcomes. Such a project may best be achieved by extending a direct invitation to one artist, whose work is highly regarded and would meet the objectives.

However, open and transparent processes provide access for diverse practitioners and are generally preferred. Council’s tendering policy will also influence the decision.

The process for direct commission is similar to the open competition model:

- establishing the brief and the selection criteria
- shortlisting from known artists or artists registered on a database
- selection of one artist, which may involve an interview
- brief the artist and engage them to develop a concept
- concept presentation, analysis, risk assessment
- design development and resolution
- concept endorsement and approval
- signing of commissioning agreement.

Limited competition

Where project budgets are small or where a selection criterion, such as the requirement that the participating artist lives in a particular area, a limited competition model may be appropriate, whereby a select number of artists are invited to participate in the shortlisting, or take part directly in the concept development stage.

Artists may be sourced from existing databases, galleries or listings of previous project applicants. Shortlisting is undertaken against established criteria before a select group is invited to respond with an expression of interest or attend an interview. Alternately, shortlisting may select three artists directly and commission them to develop concept proposals.

Other stages are similar to those outlined above:

- establishing the brief and the criteria
- shortlisting artists without advertising
- inviting a select number to either express interest, be interviewed or develop concepts
- brief artists on site and commission concepts
- concept development
- concept presentation, assessment, selection, analysis, risk assessment
- design development and resolution
- concept endorsement and approval
- signing of commissioning agreement.

BENEFITS

There are numerous benefits in commissioning a limited number of design proposals through a competition model. These benefits include:

- giving the commissioning agency the opportunity to consider a range of responses to the brief and the site, enabling the selection of the most appropriate concept
- offering professional development opportunities to the artists who can take risks and exercise artistic freedom
- providing educational benefits and enhanced insight for selection panel members through being presented with the artists’ concepts
- informing the community of the artists’ role and vision through public displays (however, this approach would need to be agreed through the contractual arrangements).

A disadvantage of the model is that some artists are not prepared to participate in a competitive situation, resulting in a limited pool from which to select.

Buying an existing work

Buying an existing sculptural work to be placed in the public realm may be an option, but such a decision needs careful consideration. The work of art would not be site specific, nor would it respond to the range of criteria and issues that a specifically commissioned artwork would. Further, it may not have been engineered or fabricated to withstand the conditions to which it would be subsequently permanently exposed. An additional factor is that there would be no opportunity to develop the design, when issues regarding the preliminary concept could be assessed and addressed.

However, if the option is being considered criteria should be established much the same as for commissioning a work. See Gifts and Artwork Proposals, page 47.
A contract is designed to address the interests of both parties, in this instance the Council, as the commissioning party, and the artist.

Public art projects are often governed by two separate contracts, namely:

- **Concept Design Agreement** – whereby the artist agrees to create a concept design and, if the commission is to proceed, to further develop and amend the concept design. See Appendix 2: Concept Design Agreement.
- **Work of Art Commission Agreement** – whereby the artist agrees to fabricate and, usually, install the work as described in the developed concept design. See Appendix 3: Work of Art Commission Agreement.

Given that each project will differ according to the goals of the Council and project-specific objectives, there are difficulties in seeking to rely solely on a proforma contract. Certain clauses may not be applicable in every case, or alternative clauses may need to be inserted due to the individual needs of the parties involved. As with any contractual arrangement, the terms and conditions can be negotiated.

This discussion does not intend to provide a complete legal framework. Rather, it highlights the issues that both the Council and the artist will need to consider when the contract is being developed and negotiated. It is recommended that legal advice be sought when commissioning the work of an artist. As well, a discussion with a representative from the Local Government Association’s Mutual Liability Scheme may be helpful in resolving contractual requirements.

The following information is best understood in conjunction with the proforma contracts in Appendices 2 and 3. There are other models, such as those available through the Arts Law Centre of Australia or Arts SA, which may be useful reference points when developing a specific agreement. The National Association for the Visual Arts, in its *Code of practice for the Australian visual arts and craft sector*, has published a contracts checklist. The Australian Copyright Council has published a series of information sheets, including those addressing moral rights and copyright issues. See Resources, References and Funding, page 49.

### Contractual documents

The contractual relationship between the Council and the artist will be governed by the following documents:

- artist’s brief (Stage 1)
- design development requirements (extension to Stage 1)
- commission brief (Stage 2)
- General Conditions of Contract
- Schedule to the Contract
- Annexures to the Contract.

It is imperative that the general conditions of contract are supplemented by a detailed outline of the project requirements. In Stage 1 of the project, this document is referred to as the artist’s brief and must be annexed to the Concept Design Agreement. See The Artist’s Brief, page 20.

As the project progresses, and if the artist is requested to further develop their concept design, the contractual arrangements will need to incorporate Council’s design development instructions in addition, or as an amendment, to the original artist’s brief. The artist’s concept proposal is also incorporated into the contractual arrangement.

In Stage 2, the artist’s brief, with the Council’s additional instructions regarding the development of the concept design, is referred to as the commission brief. The commission brief must be annexed to the Work of Art Commission Agreement. The artist’s developed design is also annexed to the Work of Art Commission Agreement.

The artist’s brief will form part of the Concept Design Agreement and the commission brief will form part of the Work of Art Commission Agreement.
**Engaging the artist**

**STAGE 1: CONCEPT DESIGN AGREEMENT**

The Concept Design Agreement outlines the terms and conditions regarding the concept design creation, including payment arrangements, submission dates and copyright ownership. The agreement also incorporates provision for the artist to further develop or amend the concept design if the commissioning party requests it.

The further development of the concept design generally involves resolving and fine tuning practical issues, such as engineering, budget and project delivery timelines, together with any risk management issues, rather than amending or modifying the concept. There may be circumstances, however, when the commissioner requires that the concept design be amended or developed from an aesthetic or conceptual perspective. Such requests need to be carefully considered to ensure the integrity of the artist’s work is not compromised.

The Concept Design Agreement should address at least the following issues, although some of these may be incorporated within the attached artist’s brief:

- outline who is commissioning the work and if different to who is paying
- define the form that the concept design will take
- state the number of concept designs being commissioned
- identify when the concepts must be submitted or presented
- nominate a time period within which the commissioning party must accept or reject the concept designs, or request they be developed or amended
- state the fee payable for the concept design
- outline if the fee is payable when the agreement is signed, or when the designs are submitted, and state what the invoicing and payment arrangements are
- ascertain who will pay for any expenses incurred, such as material costs and travel to the site
- state who will own the designs and the copyright if the commission does not proceed.

If the Council rejects the concept design, the contractual relationship will come to an end upon payment of the design commission fee. However, if the Council approves the concept design and requests that it be developed, then the artist must do so subject to the commissioning party paying an additional design development fee. This is often a component of the total available project budget, the details of which would be outlined in the artist’s brief.

The Concept Design Agreement can be executed again to accommodate the design development phase in the commissioning process, by attaching a concept approval statement together with a list of the requirements and issues to be addressed. The schedule can be revised to reflect submission dates and fees for the next stage and the execution pages signed again to reflect the extended contractual arrangements.

If the Council approves the developed concept design, the artist may be invited to enter Stage 2 of the project by negotiating and executing a Work of Art Commission Agreement.

**STAGE 2: WORK OF ART COMMISSION AGREEMENT**

The Work of Art Commission Agreement locks in the implementation budget, the structural and engineering approach and all other fabrication details as resolved within the previous concept design and design development stage, including the implementation timeline.

In many cases, the artist will engage subcontractors to help with the fabrication and installation of the work, which presents a number of issues, particularly in relation to insurance requirements.

The many issues addressed by the agreement include:

- the description of the proposed work, for example, dimensions, materials and engineering details, which is usually addressed by annexing the developed concept design to the general conditions of contract
- a description of the site for the work
- a schedule for payments
- how project completion is determined
- provisions enabling access to the site by the artist
- those responsible for the delivery of the work
- the completion date
- ownership of the work when completed
- copyright ownership
- how the parties may terminate their relationship
- the rights of the artist with respect to payment
- the procedure to be followed in the event of a dispute.
**Contract commission fee**

Payment to the artist will generally be made in the following stages:

- The design fee must be specified in the schedule to the Concept Design Agreement. Unless otherwise agreed between the parties, it should be paid to the artist within 14 days of submission of the concept design.
- The design development commission fee is negotiated between the artist and the commissioning party in the event that the artist is required to develop their concept design. Generally, half the agreed fee is paid upfront and the other half within 14 days of the developed concept design being submitted.
- The commission and fabrication fee is negotiated between the artist and the commissioning party and must be specified in the schedule to the Work of Art Commission Agreement. It is common practice for the fee to be paid in the following instalments:
  - one third to be paid within seven days of the execution of the Work of Art Commission Agreement
  - one third to be paid at an agreed date during the fabrication process, which generally relates to a completed stage or certain progress in the fabrication
  - one third to be paid within 14 days of the commissioning party issuing an approval statement confirming that the work has been completed and installed in accordance with the commission brief and the general conditions of contract.

The Council may want the right to retain a small percentage of the commission fee for a short period of time after installation to cover any costs that might arise because of faulty or inappropriate workmanship, or fabrication flaws that only become apparent after installation.

**Ownership of intellectual property**

Intellectual property rights in a commissioned work of art, such as copyright, generally remain vested in the artist. However, a licence may be negotiated as part of the commissioning agreement to enable the commissioning party to publish promotional images, or to reproduce the work in a two-dimensional form on a not-for-profit basis, for example. Agreements may also be drafted to provide for the transfer of intellectual property rights to the commissioning party.

Generally, commissioners do not acquire the rights through the contract to reproduce the work of art in a three-dimensional form, or to use the image of the work as a logo design or letterhead, for example. If such a use is desired or intended it should be negotiated at the time of commissioning, or preferably the intent outlined earlier in the commissioning process within the artist’s brief. Such a requirement is likely to impact on the fee paid to the artist and may involve the payment of royalties.

**Moral rights**

Moral rights under the *Copyright Act 1968* are the rights of an author to have their work treated in a certain way. There are three kinds of moral rights, namely:

- a right of attribution
- a right not to have authorship falsely attributed
- a right of integrity (the right to not have an author’s work subject to changes which may be derogatory to the author’s reputation).

While it is not necessary for an artist or creator to expressly preserve their moral rights, contracts may include a clause to this effect. It should be noted that moral rights apply to people and not to corporations. Unlike copyright, moral rights are personal property and cannot be transferred.

**Insurance and risk management**

This is an important issue particularly in relation to fabrication and installation. While it is standard for artists or their subcontractors to be required to have public liability insurance during the fabrication and installation of a project, professional indemnity insurance is not readily available to arts practitioners and can be difficult for them to obtain.
Depending on the nature of the project, it is likely that the artist will seek professional advice, in the form of engineering or technical specifications, from an appropriately qualified and insured professional. Through the contractual arrangements, Council should ensure that only those with appropriate professional indemnity insurance undertake any technical and subcontracting services. This can be achieved by requiring the artist to seek the prior consent of the Council before engaging any subcontractor. The Council should request proof of the subcontractor’s relevant insurance documents, as appropriate.

Insurance requirements should be considered on a project-by-project basis. Project outcomes may be assessed as presenting greater or lesser risks and the requirements for insurance adjusted accordingly. Many factors influence the type of cover and the length of time for which it may be required, and who will provide it in the long term.

The National Association for the Visual Arts, in its *Code of practice for the Australian visual arts and crafts sector*, states that the party who is in the best position to manage and control the risks, and who is able to obtain the cover at a reasonable cost should assume responsibility for the insurance cover. The Code of Practice also indicates that when professional indemnity cover is required, its cost should be included as a line within the project budget allocation, recognising that artists may not be able to secure the relevant cover.

Where the artist uses employees in the fabrication and installation of the work, the contract will need to address Workcover requirements.

The terms of the contract may also require the artist to comply with any Occupational Health, Safety and Welfare (OHS&W) policies of the Council, in addition to the OHS&W Act. Any such policy should be annexed to the contract.

**Contract representatives**

In most instances, the commissioning party (the Council) will need to appoint a person to act as its contract representative. As well as being responsible for the day-to-day management of the project, the contract representative may have the task of preparing the artist’s brief, either individually or in conjunction with an advisory panel.

Likewise the artist may wish to appoint a contract representative, particularly where the artist is not simply an individual artist, but rather a number of artists, or an organisation or business entity. In those situations it is important that the contract specifies a point of contact to facilitate communication between the parties.

**Impact of existing arrangements**

The artist may have an existing contractual arrangement with a gallery or dealer that will impact on the terms and conditions negotiated for the commission. The gallery may undertake a leading role in negotiations and project management on behalf of the artist, for example. The artist may be contractually obliged to pay the dealer a percentage of fees earned.
Making it happen: guidelines and checklists

The guidelines and checklists in the 12 sections that follow are at times in the form of statements and at others are posed as questions, and are designed to direct actions toward the commissioning of quality public art and to verify that action.

This section poses issues and questions for the early stages of the project, and informs the development of the artist’s brief. It is important to remember that no two projects are the same and different considerations need to be addressed in the development of each.

Thorough planning, establishing clear objectives and ensuring that stakeholders’ motivations are reflected in the brief are important to achieving a successful outcome for all parties, including the Council, the artist and the community.

How is a public art project initiated? Are there plans and strategies in place that will assist in instigating a project, or help inform Council’s response to community proposals? How will the project be developed and realised?

There may be broader legislative requirements, Development Plans and Council policies to consider – those that impact on urban design decisions, public infrastructure, capital works, asset management, risk management and open spaces. Placing public art within Council’s planning and development process, where it can complement urban and architectural design initiatives and add value to existing developments, is a sound approach.

What are the practical stages, such as approval processes and risk assessment? Who should be included in the initial discussions, project planning and management? Who needs to be consulted in the early stages to inform the approach? Who needs to be part of the overseeing project development panel?
### Preliminary considerations

- What is the motivation for considering a public art project?
- What will be achieved by commissioning an artist?
- Is the artist required to exercise artistic expression and interpretation to create a work of significant artistic merit, or are they to create functional elements for the environment?
- Is the artist to engage with the community in the design and realisation of the work?
- Will they explore and interpret historical references through their work?
- What level of support is available from staff or elected members? How will this impact on the advancement of the project through budgetary bids and approval processes? How can the support base be increased?
- How can the particular political environment be addressed to ensure the successful advancement of the project?

### Policy and legislative environment

What are the implications of the existing legislative and policy environment? Consider the influence of the following with regard to what can be achieved in a particular location:

- Local Government Act 1999
- Development Act 1993
- Heritage Act 1993
- Native Title Act 1994
- Aboriginal Heritage Act 1988
- Construction Industry Training Fund Act 1993
- Occupational Health, Safety and Welfare Act 1986
- Copyright Act 1968, incorporating moral rights for artists
- Disability Discrimination Act 1992
- Australian Building Standards
- anti-discrimination legislation.

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### Project initiation overview

#### DETERMINE
- public art opportunities
- project motivation
- desired outcomes

#### CONSIDER
- the influence of policy and legislative environment on project development and achievable outcomes
- all issues that will impact on the artist's brief and the project

#### RESOLVE
- project theme and parameters
- budget
- site
- project management issues
- timeline
- planning and approval process
- all other issues impacting on the project

#### LIAISE
with all project stakeholders including internal Council staff and external parties including elected members, funding agencies and community representatives

#### WRITE
the brief for the artist, with reference to the checklist for developing an artist’s brief
Is the approach consistent with the following provisions? Consider:

- management plans for community land
- contracts and tenders policy
- public consultation policy
- strategic management plans
- development plans
- significant tree legislation
- asset management
- risk management policy and framework
- occupation, health, safety and welfare.

What strategies, plans and policies of Council are relevant? What existing parameters will influence the project?

Consider the potential impact of the following policies:

- cultural
- public art
- economic
- social
- recreation
- environmental
- lighting
- financial
- signage
- open space
- consultation
- capital works.

Consider:

- other requirements that will impact on what is possible and how it will be achieved
- whether there are budgetary considerations from a time or policy perspective
- whether there are policy guidelines that enable an effective response to a project proposal
- how the project relates to Council’s capital works program
- how project evaluation will be undertaken to inform future projects or policy directions
- which Council staff need to be consulted to gain further information
- whether Council’s marketing and communications staff should be involved from the early stages
- how Council’s risk management approach will impact on the planning and development.

Public art opportunities

- What are the parameters and opportunities for an artist’s involvement?
- Is there scope to commission a significant stand-alone work of art, or is the opportunity restricted to smaller integrated elements?
- How will the work of art be used? What are the implications from a risk management perspective? Will it be interactive? If so, does this include climbing on the work? How does this impact on the engineering and structural requirements? Does the project, because of its nature and materiality, pose greater risks, in particular, does it incorporate water and encourage interaction with it? How will this be managed?
- Have the desired aesthetic, social, and community outcomes and objectives been identified? Are they realistic? (An artistic response may not solve urban design problems, for example.)
- How can broader Council strategies and objectives be addressed through public art?

Budget

- Where are the funds coming from? What are the requirements of funding providers?
- What funding-related issues or criteria need to be reflected within the artist’s brief?
- Is the funding sufficient to meet the project objectives? How can it be ensured that the project will not be compromised because of inadequate funds?
- Does the scope of the project need to be modified to achieve a successful outcome in relation to the available funds?
- What will be the value of the artist’s fee for the design stage and subsequent stages? Is this appropriate in relation to the requirements?
- Are potential avenues of additional funding being investigated - grants, sponsorship, in-kind support? See Resources, References and Funding, page 49.
- Has the time involved in preparing an application to a funding body, which may involve complex funding guidelines and criteria, been taken into account, and does it influence a project’s development?
- Have diverse funding sources been identified, in particular, for staged project development?
**Thematic considerations**

- What will the work communicate, explore, reflect, question?
- Can the project be developed without requiring specific thematic responses?
- Are there historical aspects, events or local stories relevant to the site or region that should be remembered and reflected in the brief and the work?
- Is the work to be celebratory, monumental, historical, interpretive, interactive, engaging?
- What will the work say about the Council? Are there Council-related issues – goals and objectives, history, public profile – that will contribute to the theme?
- Has it been ensured that the brief is not overly prescriptive and gives the artist a great degree of artistic freedom? Do thematic considerations provide a sound starting point without defining what the outcome will look like?

**Stakeholders**

- Have potential partners, stakeholders, staff and elected members been consulted for their input, feedback and support to inform the project brief? What restrictions do these potentially impose?
- What support, skills and connections might the stakeholders bring to the project?
- What involvement should stakeholders have in the commission, for example, a role in writing or endorsing the brief, involvement in the project advisory panel?
- Are there community members or groups, or users of the proposed site, who should be consulted to enhance their sense of ownership of the project? How will this be undertaken? Will the artist be involved? Will another professional facilitate consultation?
- Which external stakeholders should be represented on the project advisory panel – representatives of the community, funding organisations, project sponsor, other?

**The site**

- What factors influence the selection of the site?
- What implications and restrictions are imposed by a particular site – underground services, site access, land ownership and control, for example?
- How publicly accessible is it? Who are the users of the site? Is it the only site? Is it the most appropriate site? Are there other sites worthy of consideration?
- How can the siting of the work enhance the way people use the space?
- What are the relationships between the public you are addressing and the selected site?
- Does the site impact on the long-term ownership of the work?
- What will the relationship be between the work and the site?
- Are there any master plans for future development that need to be considered?
- Does the site impact on the ability of the project to meet broader objectives?
- Are there any site-related issues that will impact on what can be achieved through the work – climatic, risk, social, other?

**Management**

- How will the project be managed on a day-to-day basis?
- Have project management tasks been identified? These include writing the brief, sourcing and selecting the artists, undertaking the site briefing, evaluating and selecting the concept proposals, notifying successful and unsuccessful artists, contract administration, and construction and installation supervision. Has the level of experience the artist brings to the project, and the subsequent impact on project management requirements and how it should be undertaken, been considered?
- Will a project manager be engaged or are staff resources and skills available?
- Who will be responsible for commissioning the work within the broader structure of the Council? Within which area will the project management sit? Is this the most appropriate? Is an internal management committee needed to ensure appropriate liaison and support for the project implementation stage?
- Will the artist be required to assume a project management role?
- Who should be on the project advisory panel to represent the stakeholders and undertake the artist selection? Is there adequate representation of those with arts expertise, which will make the task easier and provide credibility?
- Who will be the point of contact for the project within Council?
Advisory panel

- Does the composition of the project advisory panel reflect the tasks allocated to it?
- Have legislative requirements been considered if the panel is to make decisions on behalf of the Council rather than just provide advice to it?

Note: the tasks allocated to the project advisory panel may influence its membership and the way it operates. An advisory panel may be appointed for the purpose of gathering experts in the area of public art who can provide professional advice to the Council and assist in selecting a concept and an artist to proceed to the commission and fabrication stage.

Where the Council wants to provide greater powers to the advisory panel, such as the ability to select the artist, endorse the artist’s brief or make decisions on behalf of the Council then the advisory panel should be a formal ‘Council committee’ in accordance with Section 41 of the Local Government Act. In these circumstances, the Council needs to prepare the appropriate terms of reference with the view to describing the parameters of the advisory panel’s functions, duties and powers, including its membership.

Timeline

- What is the timeline available for all stages of the project, including writing the brief, artist selection, concept development and approval, fabrication and installation?
- Is the timeline adequate? Will the project be compromised by insufficient time?
- Are there other factors that will impact on the available time, such as potential delays in the approval processes, industry down times, site works and access to the site?

Planning and approval

- What is the approval process? Have the implications, particularly for the implementation stage (including timeline and budget) been understood?
- Is there a need for an urban planner to endorse the brief, or to participate as a member of the advisory panel?
- How will the concept be assessed for potential risks? What is the impact of this on the brief and the project? How will all relevant staff undertake risk assessment?
- Are there staff who should join the advisory panel or contribute to the development of the brief, regarding these issues?
- Has the potential value of establishing a reference group to examine the concept from a risk management perspective and before design development is commissioned, been considered? Does the group include a planner, building inspector and those responsible for the management of assets, cultural development and maintenance?
- How does Council’s asset register impact on insurance and maintenance requirements and the associated requirements placed on the artist and Council’s ongoing budget?

Resolving the artist’s brief

- Have questions an artist will ask been anticipated? Have they been addressed?
- Have the parameters within which the artist will work been provided without specifying what the resulting work of art should be?
- Have relevant stakeholders been invited to contribute to the development of the brief?
- Have all legislative, regulatory and policy issues been addressed?

Note: The framework contained in the artist’s brief will inform the development of the project brief. See The Artist’s Brief, page 20.

When resolving the artist’s brief, provide relevant information, but avoid being prescriptive about the artistic outcome. If a consultant or project manager is being engaged, they will also require a brief.

Project evaluation and monitoring

- Will the project be evaluated against a number of objectives, from a range of perspectives? See Project Evaluation, page 42.
- How will the work of art be monitored in regard to risk management? Who will report on accidents and incidents associated with the work? Who will observe and report on how the work of art is interacted with and used?
- How will the project be assessed to inform maintenance and conservation issues? How will the condition of the work be assessed on an ongoing basis?
A successful project can only be achieved with an accurate and thorough artist’s brief. It should be easy to read and address the issues and questions that the artist/s is likely to raise. Generally, the briefing paper becomes an attachment to the contract and therefore its requirements become part of a legal agreement.

By preparing a brief that covers all of the relevant considerations, the artist has the information to design a work of art that responds appropriately to all the issues.

Following are factors to be considered when developing a brief. They are not definitive, and elements can be expanded or disregarded as they apply to a particular project.

**Background**

**COMMISSIONING AGENT/ORGANISATION**
- provision of details regarding the commissioning Council
- issues relevant to the Council’s history
- objectives of the Council in relation to the artwork commission
- any commissioning partners

**RELEVANT DISTRICT AND COMMUNITY INFORMATION**
- population
- history
- geography
- industries
- the future

**BACKGROUND INFORMATION**
- development of the project
- contributors to the brief, including stakeholders and community representatives
- other historical, industrial, cultural or anecdotal information that provides insight into motivations

**Site for the commission**

**DESCRIPTION AND CHARACTERISTICS**
- location
- history, cultural heritage considerations
- purpose, thematic considerations
- usage, visitation, audience
- how publicly accessible
- environment, surroundings

Note: Attach relevant site maps, photographs, aerial photographs and topographical surveys.

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**Artist:** Marijana Tadic

**Title:** Contemplation

**Mixed media installation**

**Location:** Marino Esplanade

**Date:** 2005

**Commissioning parties:**
The City of Marion with financial support from Planning SA and artist fees and project support from Arts SA

Contemplation marks the northern entrance to Marion Council’s section of the Coast Park project. The three sculptural elements tell a story of boats that have come to rest on the shore. Consideration of the surrounding environment was included in the artist’s brief, and local land-care groups provided native provenance seeds and plants to revegetate the degraded cliff face which forms the backdrop to the work. Community members played a significant role in developing the project. The steering committee included Indigenous representatives, local residents and Friends of the Marino and Hallett Cove conservation parks.

**Photo:** Marijana Tadic
LIMITATIONS

- legal regulations and restrictions, planning and development requirements, permits, implications of other legislative requirements
- access issues and restrictions
- obstructions (power cables, telephone cables, underground services, etc) – provide plans
- scale, design, colour, texture, material, thematic considerations
- structural and engineering considerations, mountings, fixings, footings
- climatic conditions including exposure to wind, rain, sun, chemical pollutants
- possible restrictions during installation, special safety requirements
- any other planned work for the site or the existence of a master plan for the area

*Note: The site’s physical and practical limitations need to be considered, for example, in relation to services or traffic and pedestrian movement and access. Is another location more appropriate, where the demands on the work and the artist will be lessened enabling a more open approach?*

ALTERNATIVE SITE (IF APPLICABLE)

- information as above
- comparative advantages and disadvantages

*Note: Include details of site plans, photographs, drawings and elevations, relevant historical materials, reports and evaluations and other relevant material as attachments to the brief."

The work of art

CONCEPT

- motivation for the commission
- Council’s broad vision (with care not to limit the artist’s response)
- thematic requirements and considerations
- Council’s and stakeholder’s broad aims and objectives for the commission
- desired project outcomes

TARGET AUDIENCE

- general, wide ranging or specific
- local, tourist or both

AMBIENCE

- functional issues including the use of the space for other purposes
- mood – exciting, peaceful, contemplative, thought provoking, humorous, intimate, monumental, memorial
- size, scale, single or several elements
- to be viewed from long distances, short distances or both
- to be viewed, day, night or both, special lighting requirements
- relationship with site and surroundings
- colour, textural considerations

MATERIALS

- environmental conditions that will affect the materials – wind, rain, sun
- durability of materials – ageing, life span
- compatibility of materials
- vandal resistance, robustness
- maintenance, conservation, cleaning issues
- possible relevance of local industries, any in-kind support with materials
- safety requirements in relation to materials
- relationship of the work to other surfaces and finishes, colours and textures
- conservation implications – use of materials and how they work with other surfaces
- recycling of existing relevant and available materials

PRACTICAL CONSIDERATIONS

- standards or building codes that are applicable or relevant. Variances due to the artwork’s scale, material and function
- accessibility for the artist during design and installation, and for the public, including disability access issues
- site specific climatic conditions that will impact on the work
- structural and engineering requirements
- site maintenance and cleaning routines that will impact on the work, for example, lawn watering and mowing, street sweeping and graffiti removal with associated equipment and access requirements
- risk management and safety considerations and requirements
- insurance requirements for fabrication and installation, including subcontractors
- desired life of the work of art
Stakeholder consultation

- requirement for consultation with any stakeholders or community representatives – determine with whom
- objectives for community consultation
- the requirement for formal community consultation workshops, and the role of the Council in facilitating them

Note: If relevant, ensure stakeholders have been consulted in the preparation of the brief and that their specific concerns and issues are addressed. Ensure there is a budget available to undertake any required consultation.

Budget

TOTAL ALLOWABLE COST
- outline the total artwork budget, including whether it is GST inclusive or exclusive
- detail all costs to be incorporated within the allowable budget including materials, engineering, fabrication, site preparation, transportation, installation and clean-up, lighting, acknowledgment plaque, artist’s fee, insurance and maintenance. Many of these issues will be detailed in the contract
- outline costs which are to be borne by the Council
- assess whether or not the budget is sufficient to satisfactorily meet the project objectives
- detail sources of funding, as relevant

IN-KIND ASSISTANCE
- outline available in-kind assistance such as potential in-house technical support and engineering advice, installation and site works assistance and materials available

Management and the advisory panel

PROJECT MANAGEMENT
- determine how the project will be managed on a day-to-day basis
- state who the key point of contact will be
- consider the reporting relationships

PROJECT ADVISORY PANEL
- consider who will be represented – from where, their interest in the project
- ensure all relevant and appropriate stakeholders are represented
- ensure appropriate arts representation and expertise
- list members names, positions, organisations, contact numbers, if relevant

ROLE OF ALL PARTIES IN THE PROJECT
Determine the role/s for the following:
- selection panel/advisory panel, if different
- artist
- consultant/project manager
- community
- Council, and its various staff members, as project commissioner
- project architect
- stakeholders, participants, others.

Note: Set out who will undertake what tasks and determine who is the point of contact for specific information.
Commissioning process and time schedule

COMMISSIONING PROCESS – OVERVIEW
• the process to identify artists – advertise, database, other
• applicable eligibility criteria for artists
• the number of artists to be short-listed
• expression of interest details – outline what is required, when, where
• detail the selection criteria for assessing expressions of interest

DESIGN PROPOSALS COMMISSIONED
• number of design proposals commissioned
• when commissioned – design proposal contracts signed
• requirements of the design proposal stage – concept paper, budget, cost estimates, time schedule, rough or detailed drawings, maquette and its scale
• fee payable for this stage
• submission timeline, concept presentation deadline
• concept design assessment criteria – essential and desirable, and criteria ranking
• risk assessment of the preferred concept – by whom, when in the approval process
• outline who will approve the final design proposal
• proposed timeline for acceptance of the concept and notification of the artist
• subsequent stages – design development, timeline, fee, approval process

COMMISSION FOR WORK OF ART
• anticipated commission date
• budget (restate total budget) and scope of work within this figure
• desired completion date and launch date
• issues relating to site access and installation resolved
• schedule for payment of fees, if relevant

PROJECT EVALUATION
• outline any formal project evaluation to be undertaken – by whom, issues to be addressed, artist’s role in this, if any

Further information

CONTACTS
• names and telephone numbers of people to contact for further information

OTHER
• any other information considered relevant

This checklist is not definitive, and elements should be expanded or disregarded as they are appropriate to a particular project. Use it in tandem with the other checklists and guidelines to inform the development of a project. See Appendix 1: Artist’s Briefing Paper–Example.

To help artists respond with an expression of interest or develop a concept and prepare a budget, information is contained in:
• Appendix 4: Checklist for Artists Involved in Public Art Commissions
• Appendix 5: Checklist for Artists Making an Expression of Interest
• Appendix 6: Budget Preparation Checklist.

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Artist:
Gerry Wedd

Title:
Temporary street banners
Vinyl, steel cable

Location:
Gouger Street, Adelaide

Date:
2005

Commissioning party:
Adelaide City Council

Funded by one of Council’s Arts and Living Culture program public art grants, this artist initiated project was installed on a temporary basis in the Central Market precinct. There are also a number of permanent works in the street. Collectively the artworks help to develop a vibrant street culture along the main pedestrian thoroughfares and places where people gather.

Photo:
Gerry Wedd
This section provides a general overview of the range of clauses that may be included in a contract to either commission a concept design or a work of art.

**The parties**
- state who the parties to the agreement are

**Definitions and interpretation**
- define specific terms used in the contract

**The concept design/the commission**
- the scope of the work required
- the form the concept design/commission will take
- the number of artists engaged to develop a concept design
- the commissioner’s intention in relation to commissioning the work
- issues relating to site access during the development of the concept design
- the requirement that the work will be created with skill, quality and craftsmanship

**General obligations of the artist**
- general conditions applying to the artist and their involvement in the project

**Subcontractor engagement**
- conditions applying to the engagement of subcontractors, as they relate to performance, insurance and approvals

**Performance and approval**
- terms and conditions relating to the delivery, presentation and installation timelines
- how the work is deemed to be completed and who determines it
- when legal ownership transfers from the artist to the commissioner
- a warranty period and some retention of funds by the commissioning party
- the intended life of the work

**The fee**
- the amount, and how and when it is to be paid for the work
- costs included in the fee, and the expenses not covered
- GST inclusive or exclusive
- the funds retained for a warranty period, if applicable
- any additional expenses to be paid by the commissioning party

**Modifications to the concept design**
- fee payable if amendments are requested
- timeframe to undertake the requested changes
- arrangements in place with the artist that will govern the changes
- conditions that apply if the concept is selected to be developed for commissioning

**Attribution of authorship**
- details relating to the placement of a plaque acknowledging the artist and any sponsor, stakeholder, date of commission, title of the work (clarify who will be paying for the plaque)

**Access**
- outline the commissioner’s right to inspect the work during construction
- determine what arrangements will be in place to enable the artist to create or install the work on the commissioner’s premises

**Delivery and installation of the work**
- those responsible for meeting the cost of delivering the work for installation, and paying for the installation and associated expenses
- the terms and conditions relating to access to the site to enable installation

**Risk of loss or damage**
- outline who is responsible for the risk of loss or damage to the work when it is in the artist’s possession, when delivered to the commissioning party’s premises and once installed
- state who will make good any damage to the work sustained prior to its completion
- those responsible for relevant insurances during fabrication, installation, ongoing
Warranty and repair
• warranties required of the artist in relation to materials, workmanship and labour
• timeframe applicable to any warranties

Maintenance and cleaning
• commissioning party’s responsibilities in relation to maintaining and cleaning the work
• artist’s responsibility to provide a maintenance schedule, which will inform the maintenance to be undertaken by Council

Disposal of the work, relocation, removal and sale
• the terms and conditions, consistent with Council’s obligations under the Copyright Act if Council intends to remove, relocate or dispose of the work
• the conditions and processes applicable if the site in which the work is located is sold
• dispute resolution if the artist objects to Council’s proposed treatment of the work

Copyright and moral rights
• ownership of intellectual property rights, including copyright, in the concept design and in the finished commission – generally this is the artist
• proposed licences of the copyright, in the concept design or the finished work, to enable, photographs for publicity and promotional purposes, for example
• limits of any proposed licence arrangements
• negotiate a separate agreement if the concept is to be adapted for another purpose, for example, a corporate logo, letterhead or banner
• if the concept design is to be displayed, outline the time, terms and conditions
• the timing of the transfer of the title from the artist to the commissioning party
• a warranty that the artist is not infringing anyone’s intellectual property rights
• an indemnity clause in relation to claims for breaches of intellectual property rights
• possible clause outlining moral rights obligations. Although this is an automatic right and there is no legal requirement to assert these rights in a contract, it can be beneficial to alert the parties to their responsibilities

Alteration
• outline the artist’s rights and the commissioner’s obligations if the work is damaged
• specify how the damaged work is to be assessed and by whom
• if the work is deemed to be damaged beyond repair outline how it will be managed

Warranty and indemnity
• the warranties required in relation to the artist’s copyright and intellectual property ownership

GST
• standard clauses relating to the ABN status of the artist and the commissioner’s obligation under the Taxation Administration Act 1953 to withhold tax

Insurance and indemnity
• outline the insurance required of the artist and their contractors
• state the insurance responsibilities of the commissioner
• specify if a certificate of currency is required as evidence

OHS&W
• state the artist’s obligations in relation to compliance with OHS&W regulations and policy

Termination and default
• state how, by whom and on what grounds the agreement can be terminated
• determine what happens with fees paid, or payable, in the event of a contract termination
• specify if there are penalties applicable

Relationship between the parties
• outline the relationship between the parties, especially as it relates to taxation, Workcover liabilities and insurance

Dispute resolution
• determine who will be engaged to resolve disputes should the need arise
• outline who will determine who assists in dispute resolution
• state the role and responsibilities of an arbiter should one be engaged
Confidentiality
• outline the responsibilities of the parties in relation to confidential information

Publicity
• outline who has responsibility for making public announcements about the project
• detail the artist’s responsibilities in regard to the confidentiality of project details

Repayment
• the rights of both parties in relation to portions of the fee, paid or unpaid, and the status of the work, should events impact on the artist’s ability to complete the project

Miscellaneous
• include miscellaneous clauses, including a clause relating to the modification of the agreement and the process for serving notices on the artist

Signing/execution pages
• signed by the parties and witnessed by another party

Schedules
• the contract models that have informed this checklist have the majority of variable items detailed in an attached schedule rather than within the body of the contract document
• issues outlined in the schedule might include:
  - contact details of the artist and the commissioning party (and any contract representative)
  - the proposed site for the work of art
  - the fee payable and how it will be paid
  - details of any additional expenditure the commissioning party will make available towards the commission
  - the budget for the commission
  - any insurance requirements
  - the date for submission of the concept, installation of the work and exactly what is required and included
  - other details as relevant, including OHS&W requirements.

Attachments/Annexures
• the artist’s brief, which outlines the project budget and specifics relating to the fabrication and installation of the work, is attached to the Concept Design Agreement
• the Concept Design Agreement may also attach an example copy of the Work of Art Commission Agreement as an indication of the terms and conditions that would apply to the commissioning of the work
• when executing the Work of Art Commission Agreement, the developed and amended concept design should also be attached together with all relevant information from the initial concept design
• other attachments may include site plans, building elevations and plans, photographs, background material and any OHS&W policies of the Council

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**Artist:**
Martin Corbin and Silvio Apponyi

**Title:**
Visitor entry statement
Granite, bronze

**Location:**
Granite Island
Recreation Park

**Date:**
2002

**Commissioning parties:**
The Department of Environment and Heritage with artist fees and project support from Arts SA

National Parks and Wildlife SA required an entry marker to Granite Island that was interactive, child-friendly, and provided a photographic opportunity for visitors. Another part of the artist’s brief was to reflect the contribution by conservationist Polly Thwaites to the preservation of the island’s Little Penguin colony. A penguin ‘hide’ was built under the granite slabs of the artwork and the birds had nested there before the project’s completion. Following consultation with the local Ngarrindjeri community a reference to the dreaming story of the area was also incorporated in the artwork.
Diverse objectives, partners, Council requirements and budgets have an impact on the way projects develop and the process adopted to select an artist, or a number of artists, to participate. A successful selection process, which results in an artist who best satisfies the selection criteria, should be open, transparent and structured to most appropriately address the needs of each project.

Advertising and calling for expressions of interest from suitably qualified and eligible artists is a standard approach to reach large numbers of potential participants. Alternatively, Arts SA’s PA&D program maintains a register of artists who are interested in participating in public art projects, and help is available to identify a range of artists suitable for a particular project. Craftsouth and Country Arts SA maintain other artist databases, and various other strategies for identifying appropriate artists may also be explored. See Resources, References and Funding, page 49.

Whether Council is seeking to engage one artist in a direct commission, or a number of artists to develop concepts in competition with one another, the following checklist contains relevant considerations. See Commissioning Models, page 8.

**Issues for consideration**

- implement a selection process that is open and transparent
- ensure terms and conditions of the process are clear, accessible and fair
- outline the selection process and list members of the advisory panel within the brief
- understand the rationale for using one selection process over another
- consider the influence of the project-commissioning model on the artist selection process
- assess whether the expectations and conditions of the selection process are appropriate to the project
- consider whether the process disadvantages artists from a particular background or area
- if consultation is an underpinning requirement, consider how this will impact on the artist selection process, which may result in selecting one artist rather than three, and may necessitate an interview to make the selection
- ensure that the brief clearly identifies the project expectations, conditions and artist’s role

**Identifying appropriate artists**

- consider how artists will be identified for possible participation in the project
- if advertising for expressions of interest identify the publications to be used
- consider whether specific eligibility criteria are to be included in the advertisement, for example, South Australian residents only, and be mindful of the implications of anti-discrimination legislation
- consider if local artists should be included. If so, they need to be located. Sources include newspaper advertisements, databases, galleries and arts journals
- if a select few artists are to be targeted to express interest, consider how will they be identified and the criteria that will be applied
- think about whether the approach will be a combination of advertisement and invitations to a range of artists
- consider whether shortlisting will be done through an artists’ database, for example, Arts SA’s register
- consider whether the project requires an individual artist or a team with a range of skills and experience

**Responses to an advertisement or invitation**

Careful regard needs to be given as to the information required from artists seeking to participate in a project, to enable applications to be evaluated against the criteria. For example:

- a written response to the project brief or expression of interest brief
- abridged CV – suggest maximum of two pages
- a limited number of labelled slides/images of relevant work, six to eight per artist. Consider what facilities are available to review images in different media, and in what format images should be submitted
- image/slide list – detailing title of work, location, dimensions, year completed, materials, collaborative partners, name of commissioning party if applicable
- past experience, as evidenced in the images and CV, relevant to this project
- specific issues to be addressed – timeline, availability, other
- stress that concepts or specific ideas are not required at this stage.

See Appendix 5: Checklist for Artists Making an Expression of Interest.
Selection criteria

- determine the artist selection criteria, and ensure they are clearly identified within the brief
- consider how the project objectives will inform the selection criteria
- clarify the role of the artist, and identify it in the brief. It will inform the selection criteria, for example, whether the artist will be the designer, designer-maker, undertake community consultation, work in collaboration with the project architect, manage the project
- decide if the criteria should be weighted. A consideration here is whether the aesthetics of an artist’s work is more relevant than previous public art experience, for example
- determine any specific requirements relating to the funding that need to be addressed
- in the case of a design competition model being adopted, consider whether there is a professional development or educational opportunity for an emerging artist

A range of potential artist selection criteria follows for reference when developing a project. Not all these criteria will be appropriate for all projects, while for other projects additional criteria will need to be established to assist in identifying the most appropriate artist.

ARTIST’S RELEVANT EXPERIENCE

Consider if the artist has:
- undertaken similar projects in the past
- managed significant project budgets
- participated in collaborative projects with other artists/design professionals
- a particular interest in issues relevant to this project
- produced work which demonstrates quality workmanship and an understanding of, and experience working with, a broad range of materials
- participated in projects requiring community consultation
- an awareness of the issues relevant to permanent public art and the ability to work within the parameters set by these issues – durability of design, materials and finishes in relation to weather, vandalism, safety, public liability.

ARTIST’S RELEVANT SKILLS

Consider if the artist has the ability to:
- provide work examples that demonstrate an ability to undertake a project of this nature
- produce work with a high level of artistic merit
- produce work with a high degree of technical expertise
- develop broad-ranging concepts and communicate ideas
- respond to a range of issues and themes
- work within the available timeline
- recognise the demands and limitations imposed by the specific environment
- design appropriate work in response to the parameters of a complex design brief
- present concepts in a professional manner
- communicate, negotiate, research and identify critical components in order to provide adequate and complete costings
- manage a significant budget
- work as part of a collaborative design team
- supervise and assist a trainee working on the project
- be resourceful in relation to securing material sponsorship and in-kind support
- demonstrate an awareness of the legal, financial and risk frameworks involved.

ARTIST’S COMMITMENT

Consider if the artist is willing to:
- undertake community consultation and work with relevant community representatives
- undertake the design and fabrication stages within the timeframe
- work in a constructive and open way within a collaborative team
- deliver a significant outcome, which meets all the requirements of the brief, for example, concept, design, materials, budget, collaboration
- be responsible for taxation and insurance costs.
Shortlisting

- ensure all relevant stakeholders are represented on the advisory panel
- ensure that appropriate expertise is represented – arts, architecture, planning, other
- consider the timeline for short-listing and the notification of artists

SUGGESTED SHORTLISTING PROCESS

When assessing expressions of interest submitted in response to an invitation or advertisement, the suggested process for shortlisting is to:

- record details of all expressions of interest received, including contact names and details, and a list of the material submitted with each application
- copy expressions of interest for panel members. Collate images for viewing
- prepare a tally sheet to record comments/rankings for each artist, against the criteria
- distribute copies of the expressions of interest, meeting agenda, tally sheet and the record of all expressions of interest received, to all panel members
- meet to shortlist, and after clarifying the purpose and the desired outcomes of the meeting:
  - determine whether to directly select the number of artists required to participate in the concept design preparation (could be one, or three working in competition, for example) or whether to interview a greater number before final selection
  - reiterate the selection criteria and determine the weighting that will apply to the various criteria
  - confirm the approach that will be taken regarding viewing the images, allocating the rankings and tallying scores
- view all submissions and consider them against the criteria, with suggested approaches being:
  - review all images and submissions and establish a list of those to be considered further and a list of those not appropriate for this project. Record comments and feedback. Ensure agreement among members of the panel when decisions are made
  - group the applications when they are being prepared for the shortlisting meeting by applying the criteria in a very general way to all the submissions

Note: Such an approach can be helpful especially when a large number of responses are received. It is essential for the full panel to view all the applications and to be given the opportunity to move them from one group to another for further consideration. Record the assessment comments against each application.

The applications in the ‘for further consideration’ group can be evaluated in detail and ranked against the criteria. Scores can be allocated by individual panel members, or the decision can be discussed and an agreed score allocated collectively by the panel.

- tally all scores and discuss further as needed. Consider some applications again especially if there are no clear-cut preferences with many artists ranked similarly
- prepare questions if the shortlisting process includes an interview, to ensure artists can further elaborate on their skills, ability and experience.

Artist: Linden Edwards
Title: Swimming lake change-rooms mosaic
Location: Ceramic, porcelain
Swimming lake, Moore Street, Naracoorte
Date: 2000
Commissioning parties: The Naracoorte Lucindale Council and the Naracoorte Tidy Towns Committee

This project involved a high level of community participation, ranging from students from the local high school who collaborated with the artist, residents who donated old china and local tiling businesses who provided in-kind support. The project was awarded Naracoorte’s Community Event of the Year at the 2000 Australia Day celebrations.

Photo: Courtesy of Country Arts SA
How will Council determine whether a proposed work of art will be an appropriate and successful addition to a public space?

This section considers issues and processes relevant to the selection of a design proposal when a number of concepts have been commissioned through a competitive process. Many of the suggestions also apply to a concept developed by one artist through direct engagement. It is a usual requirement that artists involved in developing concepts present these to the project advisory panel for evaluation and consideration at the completion of the concept design stage.

Selecting the successful design proposal from a number of commissioned concepts can be complex. Council staff will want to ensure that the work is of an appropriate artistic quality, that it does not pose onerous maintenance or risk management issues, that it best meets the requirements of the brief and Council’s broader objectives, and that due process is adhered to.

The artist’s brief should set out relevant criteria and the approval process, including an indication of the timeline and the course of action to obtain the necessary consents. The criteria that follow are by no means exhaustive and not all will be relevant for every project.

The concept assessment criteria should be reiterated at the design proposal presentation meeting, so that all advisory panel participants are aware of them. A score sheet must be prepared for each panel member for recording preliminary comments and allocating a provisional ranking against the criteria. See Score Sheet Example, page 33.

In many cases, some assessment criteria will be ranked more highly than others – the artistic merit of a proposal, for example, may be ranked out of 10 points and other criteria out of five.

It is important that members of the panel have the relevant expertise to assess the proposals against the criteria. A curator or arts specialist may provide expert advice on issues relating to artistic merit, or an architect or engineer may provide essential information regarding structural issues. Risk assessment may need consideration by those with specialist knowledge and may occur as part of the concept assessment process or be sought once a preferred option is selected.

Potential assessment criteria are:

**Artistic criteria**
- Is the work of a high artistic standard?
- Is the work a good representation of the artist’s work?
- Does the proposal recognise demands and limitations imposed by the specific location?
- Will the work extend the public’s awareness of contemporary art in a positive way?
- Is the work underpinned by a strong conceptual response?
- Does the work have strong aesthetic appeal?
- Is the work innovative and creative?

**Practical considerations**
- Does the design proposal address the criteria and issues outlined in the brief?
- Will the work meet relevant building and safety standards?
- Does the work pose any long-term conservation issues?
- Is the proposal well considered in terms of structural and assembly techniques, engineering and installation issues? (Be mindful that it is only a preliminary concept and it is not realistic to expect these issues to be fully resolved at this stage.)
- Does the work pose an unacceptable level of ongoing maintenance?
- Does the work meet the requirements of the budget?
- Is the artist able to deliver the project within the specified timeline?
- Is additional specialist advice or information required in order to assess the issues?
- Are the proposed materials, scale and form of the concept appropriate?
- Does the project meet relevant risk assessment and risk management issues? While many risk management issues can be addressed at this stage, such as concealment or entrapment, how will the public interact with the work, and what are the potential risks? If the work invites climbing on to, does this impact on the perceived or real risks? Can this be addressed without impacting on the artistic integrity? (The opportunity exists to work with the artist during the design development stage to address any identified issues.)
Responsive issues
Determine if the work is responsive to and compliant with:

- all relevant issues outlined in the brief, including all site-related issues
- the local environment and community input
- broader planning issues and concerns.

The concept
Consider whether the concept:

- addresses Council’s objectives and communicates its concerns
- appropriately reflects history, events, its location
- promotes opportunities to recognise and respect links with the environment
- represents the community in a positive light.

Determine whether the work, when fabricated, will:

- stimulate community debate, curiosity and interest
- engage the viewer
- provide comfort and amenity
- add to the urban environment in an appropriate way
- communicate joy, delight, wonder, humour
- encourage understanding and respect for various community members
- stimulate play, creativity and imagination
- promote contact and communication among members of the community
- provide a focal point, a place for contemplation, interaction
- be original.

Failure to reach a consensus
It is preferable for all panel members to reach consensus at the concept presentation stage. If the panel cannot agree on the concept to be advanced to the design development stage then:

- reconvene the meeting in a few days to reconsider and for additional information to be sought if required
- if agreement cannot be reached at the reconvened meeting, it could be put to the vote with the concept that gains the majority of support proceeding. The panel could agree to work with the artist in developing the most highly regarded concept and engage the artist to develop it.

Alternatively, the entire process could be repeated, which has cost and time implications. Was it the quality of the brief that failed to elicit appropriate responses? Was the process to identify suitable artists at fault? Were inappropriate artists selected? Was the fee payable for the concept development stage insufficient to guarantee a successful outcome?

Concept approval
- Once the preferred concept has been selected, what is the assessment and approval process to be undertaken for engaging the artist for the next stage – design development?
- Has the approval process been outlined in the project brief?
- Is a preliminary formal endorsement required before additional funds are expended to commission the design development and advance the concept? If so, who needs to provide this endorsement?
- Is there a strategy in place to evaluate the preferred concept before proceeding to design development? Which Council staff should be involved? Have the planner, asset and maintenance managers, cultural development manager, building inspector, risk manager and any other relevant staff been considered?
Establish a list of considerations for evaluating the work, for example:

- Does the work involve water? What are the associated risks?
- Are there concealment issues?
- How will the community interact with it?
- Can it be climbed on to from adjacent trees or structures?
- If it can be climbed on to, and this is acceptable, how can potential risks be minimised?
- Is it close to kerbs and traffic?
- Does it obstruct pedestrian access and flow?

Particular issues and concerns that may need to be considered and addressed include:

- risk management
- Disability Discrimination Act compliance
- conservation and maintenance
- planning
- asset management
- engineering specifications
- budget and timeline resolution and scheduling
- compliance with relevant building codes and standards
- legislative compliance
- fine tuning the concept.

Keep in mind that the artists are responding to the endorsed brief. Ensure that feedback and comments during this evaluation and approval process are consistent with the initial requirements of the brief. Imposing further restriction at this stage, and requiring the artists to undertake extensive modifications to their concept, is unreasonable.

If, however, it becomes obvious that omissions within the brief result in concepts that do not meet expectations, it is appropriate to renegotiate with the artists and pay them to reconsider their ideas. The degree of the proposed modification will need to be negotiated and be reflected in the fee offered. That the artist retains their artistic freedom during this process is important.

While many considerations may have been identified in the brief, it is not until the concept is presented to the advisory panel and relevant staff that compliance can be formally assessed and feedback provided to inform the design development stage. The design development requirements would be documented and included as a schedule attached to the Concept Design Agreement.

Note: Once the concept has been further developed, generally, the artist would present it to the advisory panel. How will the approval of the developed concept then be undertaken?

Once the advisory panel accepts the developed concept, an internal audit committee should assess the practical issues and long-term implications, including maintenance. Council can evaluate compliance with the requirements of the design development stage before final endorsement and acceptance of the concept.

Note: Once endorsed by the advisory panel, and considered by the internal audit committee, will final approval be by the City Manager, the elected members or Council staff?
Utopia Park public art commission: Design proposal evaluation example

<table>
<thead>
<tr>
<th>Criteria</th>
<th>Artist 1</th>
<th>Artist 2</th>
<th>Artist 3</th>
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<td>Artistic</td>
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<td>1 Artistic merit of concept</td>
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<td>2 Aesthetic response in relation to the brief</td>
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<td>3 Aesthetic response in relation to the site</td>
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<td>The concept</td>
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<td>4 Conceptual underpinning</td>
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<td>5 Conceptual response to brief</td>
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<td>6 Communication of ideas</td>
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<td>Practical</td>
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<td>7 Maintenance issues</td>
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<td>8 Risk management issues</td>
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<td>9 Budget</td>
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<td>10 Timeline</td>
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<td>11 Robustness and durability</td>
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<td>Responsive issues</td>
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<tr>
<td>12 Appropriate for site in scale, materials, etc</td>
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<td>13 Responsive to stakeholder consultation and feedback</td>
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<td>14 Other</td>
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<td>Total Score</td>
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Design proposal evaluation: suggested meeting format

- reiterate information to refresh participants understanding of the task:
  - summarise the artist’s brief, simply, to what was the artist asked to respond?
  - outline issues associated with the site and the commission
  - present concept selection criteria as outlined in the brief
  - distribute criteria tally sheets.
- restate the role of the advisory panel and the process:
  - outline confidentiality issues
  - confirm the role of the chair in voting
  - confirm whether the panel makes a recommendation or if the panel’s decision is final
  - summarise the format and timeline for artists’ presentations, questions and subsequent discussion and decision-making.

- confirm whether the criteria will be ranked, and determine how a decision will be reached:
  - decision by consensus – individual members rank the concepts. Discussion follows and the full panel allocates an agreed value or ranking against each criterion, by consensus. The full panel agrees to the decision. This outcome is preferred.
  or
  - vote ‘yes’ or ‘no’ for each proposal and substantiate the vote with assessment against the criteria by comparing the alternative proposal/s. Undertaken by individual panel members and a decision reached through discussion.
  or
  - if a decision cannot be reached – postpone the decision-making and reconvene at a later date. Further information regarding the proposals may be sought.
  or
  - numeric evaluation – members allocate scores against criteria for each concept and tally the results. Panel members vote for their preferred concept. Majority wins with chair casting the deciding vote if required.

- presentations by each artist – approximately 30 to 40 minutes with time for the panel members to question each artist
- discussion to inform the decision making.
  Record comments for feedback to artists
- resolution of the next stage in the commissioning process:
  - who will notify the artists? Within what timeframe?
  - confirm the process for making recommendations and seeking approvals
  - what issues need addressing during design development? Within what timeframe?
  - involve other Council staff in undertaking a preliminary assessment of the concept; including risk assessment, to inform the design development requirements
  - set a date for the presentation of the developed concept
  - any issues to discuss in relation to contractual and financial arrangements and project management?

Artist: Philip Hind
Title: Cheltenham Open Space
Steel, Wood
Location: Cheltenham Community Centre, corner Stroud Street and Buller Terrace, Cheltenham
Date: 2005
Commissioning parties: The City of Charles Sturt with artist fees and project support from Arts SA

Council identified the need for more open space for the recreational needs of the community. With the site already determined, the artist worked with nominated community representatives. Themes reflecting local history and industry were developed and interpreted in the design of the reserve fencing and playground.
The Council commissioning a public work of art should require that the artist provide a maintenance schedule upon completion of the work, and this is generally detailed within the Work of Art Commission Agreement.

Many project briefs require the artist to consider long-term maintenance of the work when the concept is first developed. Others may require that conservation advice be sought as part of the design development stage of a commission to ensure that there are no design or material issues that may increase the need for ongoing maintenance.

The desired life of the work, which should be stated within the artist’s brief, will impact on the extent of maintenance acceptable to the Council. If, for example, a work is intended to remain in situ for only 12 months and needs 50 light bulbs changed every three months, this may be acceptable to Council, especially if the cost was factored into the initial commission. However, if the work was intended to be in situ for 20 years then this level of maintenance would probably be unacceptable.

The responsibilities of Council, in relation to repairs and damage, should be outlined within the Work of Art Commission Agreement. The Council should also be aware of its obligations to the artist under the Moral Rights Legislation in the Copyright Act, should the site proposed be redeveloped in the future and the impact that may have on the relationship of the work of art to its location and on the artist’s right to integrity.

The following checklist raises issues for the artist to consider when designing a work of art for the public realm, and when providing a maintenance schedule to the Council at the time of installation. It also guides the development of a maintenance manual to be used over the life of the work of art.

**Materials**

- Specify all materials used in the work, including:
  - the main body of the work, including coatings, finishes and anti-graffiti treatments
  - the footings, base or plinth, components
  - fixings, mounting, joining and connecting pieces, glues and solvents, other.
- Provide manufacturers’ details, technical specifications and recommended maintenance and cleaning advice for all materials, finishes and treatments. Include anticipated product life, when reapplication will be required, and manufacturers’ guarantees, as applicable.
- If using an anti-graffiti coating, ensure that its impact on the materiality of the work of art is known – it is not always the best solution.
- Provide Material Safety Data Sheets where relevant.
- Ensure materials are compatible and assess the design for the potential for corrosion or deterioration. For expert advice consult a conservator during design development.
- Specify details of any operating equipment, technological components, software, lighting, including manufacturers’ specifications, model numbers, recommended servicing instructions, recommended life and replacement details, contact details of suppliers. Consider a servicing contract.
- Think about the option of supplying any replacement components at the time of fabrication and installation. This could be budgeted as part of the total project cost.
- Consider any specific local environmental conditions that will impact negatively on the materials selected, for example, proximity to the sea, known high winds.
- Provide photographs of the work being fabricated and installed.

**Maintenance requirements**

- Determine any regular known maintenance requirements, for example, recoating of surface finishes such as anti-graffiti coatings or wax treatments.
- Determine requirements for regular cleaning, maintenance or servicing, specifically what is required, who should do it and how often.
- Take into account issues or requirements relating to the maintenance of the surrounding environment that will impact on the work. This is important. Failing to adhere to such requirements may impact on the integrity of the work and the artist’s moral rights.
- In the case of vandalism and graffiti, confirm who is to be contacted and the action advised.
- Set out recommended cleaning agents for surface treatments and materials.
- Consider the potential long-term cost of ongoing maintenance, if it is achievable within available budgets, and the most cost-effective solution.
- Document the anticipated aging effects, the patina.
Repairs to the work

- Establish the Council contact if repairs to the work are necessary. The artist should have the first option to carry out repairs or recommend an appropriate repairer, however, the artist may not always be available and may wish to nominate a conservator, gallery, agent or organisation to be the first point of contact and provide initial advice.
- Determine whether Council has a standard response to graffiti and if it is appropriate. Consider if the response needs to be modified and if those responsible need to be provided with extra training. Think about whether different solvents need to be available.
- Provide names and addresses of fabricators and suppliers of materials for replacement components, technical advice or repairs, as relevant.
- Provide details of any spare parts that have been lodged.
- If a conservator has been consulted, provide their name and date of contact and a copy of their report. Council may consider a maintenance contract with the artist or conservator. This is particularly relevant if annual work, such as recoating, is required.

Note: The maintenance advice provided is important for the long-term care of the work and will stay with the Council long after the work is completed and staff involved have moved on. The Council also needs to be aware of their responsibilities to maintain the work in good order and of the implications under the Moral Rights Legislation.

Relevant information

The comprehensive maintenance manual provided by the artist, including information of importance to the long-term operation and maintenance of the work, should comprise two copies: one for the commissioning department and one for the asset management area.

The Council should collate all relevant information with the maintenance manual to ensure that it is accessible at a later date. It is advisable to include:

- the artist’s brief and initial concept proposal
- concept design and commission agreements
- design development documentation including engineering details and specifications
- other technical specifications
- information about the artist
- fabrication, installation and in-situ photographs
- any other details relevant to the development and installation of the project.

This information is a record of the commission and can assist decision-making regarding the work at a later date. Photographs of the work during fabrication and installation can reveal technical and structural fixings that may be hidden once the work is complete. Photographs of the newly installed work will reveal its condition and become a benchmark for maintenance.

It is advisable for Council to implement a regular program of cleaning and checking of the work. This may be handled by staff or be contracted out. It may be important to offer basic training and awareness to those with responsibility for cleaning and maintaining the adjacent area, and nominate who will undertake regular cleaning of the work of art. There is the potential for standard cleaning products and processes to damage the surface treatment.

Checking the work for signs of deterioration can enable early and cost-effective intervention and remediation, and it may be advisable to enter into a contract with a conservator. It may be necessary, especially where a work has moving parts or lighting, to enter into a maintenance agreement with the suppliers of the technology to ensure that the work of art remains in good working order.
Completing and installing the work of art can present unexpected issues for all parties. While the artist may have been thorough in their planning and preparation, quite often projects have timeframes that do not allow for any variation. This can be problematic when projects are adventurous in their nature and when the expertise of others is being relied upon to deliver particular aspects of the project.

Open communication between all parties during the fabrication stage and in the lead up to installation is essential. Other works taking place on the site may cause delays. Alternatively, installation of the work of art may be linked to other works contracts, and contractors may seek compensation for delays beyond their control.

The following checklist relates to both the Council, as artwork commissioner, and the artist.

**Monitoring the progress of the project**
- Who from Council will monitor fabrication?
- If progress payments are due to the artist, who authorises them?
- If progress payments are linked to particular stages in the fabrication, is someone with technical or structural expertise required for authorisation and sign-off?

**Preparing for installation**
- Are there changes to the schedule of works on the site that will impact on the delivery time of the work of art? Who will advise the artist?
- Is the site ready for the work to be installed?
- Have all services been appropriately prepared, such as electrical?
- Have all site dimensions and measurements been confirmed?
- Is access to the site unrestricted? If not, are all issues affecting access understood and allowed for? Do any special arrangements need to be made in relation to traffic, for example, while the work is being installed? Are any permits required?
- Are the relevant installation contractors booked and appropriately briefed?
- Is the required equipment confirmed? What tools will be required?
- Are appropriate insurance covers in place, including during transportation?
- Are OHS&W requirements understood and provision made to observe them?
- Is it understood who will pay the costs of all related installation expenses?

**Installation and completion**
- Once in situ, what is needed to complete the work for formal acceptance by Council?
- Is all site remediation and clean up completed?
- Are there aspects of the work that need to be tested on site, the lighting for example?
- Does the artist need a formal sign-off and acceptance stage with contractors before the work is accepted by Council?
- Has the plaque acknowledging the artist been completed and fixed near the work?

The project design team worked with the local Kaurna community to develop a plan to upgrade Christies Beach Esplanade and surrounds using themes from the Mullawirrabirka dreaming story. The artist was an integral member of the design team and used these themes to create designs for artworks, bollards, furniture and a shade structure. The City of Onkaparinga Council received a national local government award in 2005 in the Strengthening Indigenous Communities category, acknowledging the collaboration between Council and the Kaurna Community.
Handover and acceptance

- What is the formal handover process for the work? When will this occur?
- Who will be involved in the handover? Should the parties monitoring the work and signing off at various stages during the fabrication be involved? Is a building inspector or a structural engineer involved? Does the asset manager need to be present?
- Will the work be accepted at one time, or are there various components to be accepted during a staged hand-over process? If staged, what are the key hand-over points?
- If Council has been involved in the installation there may be different parties and contractors who are responsible for the various elements that need to be signed off before handover. Has this been undertaken?
- Has a comprehensive practical completion inspection, at which the appropriate parties are present, been undertaken? Among issues to be addressed are:
  - overall construction and fabrication
  - materials and finishes
  - fixings and footings
  - site remediation including trenching, paving, lawn and other surfaces
  - electrical and lighting fit-off and fixtures
  - stormwater drainage
  - other services as applicable.
- Is there a warranty period for workmanship and materials, with a component of the artist fee withheld?
- Who will write to the artist formally accepting the work?
- Have photographs of the work been taken as it is installed to enable easy comparison and review at a later stage?
- How will the work, once accepted, be included on Council’s asset register? What will be the long-term implications, especially as it relates to the provision for maintenance? What are the internal arrangements to ensure long-term maintenance provision?

Note: The terms relating to the formal handover of the work should be detailed in the contract, as it confirms which party is assuming the risk at any particular time. It may be that Council assumes the insurance risk from when the work is installed; however, this may be some days before the handover and sign-off is completed, and the implications need to be understood by all parties.
Publicity can be generated throughout the realisation of the work of art – during the design, fabrication and installation phases, and when the project is completed and being launched.

Given the length of time often taken from project initiation to completion, relationships can be established with journalists so that they are kept informed of project milestones. Often, only one story on the project will get published, so judge what angle will have the most impact and time the press release accordingly.

Note: Is the project newsworthy? Have aspects that have wide interest and appeal been selected and promoted? Has the most appropriate media been chosen? (Something of local community interest may not necessarily have broader metropolitan or statewide interest.)

Projects involving community consultation during the early design and planning stages benefit from publicity as members of the community are informed about the direction of the work and are given an opportunity to contribute their ideas. Once informed, the community can embrace the project and feel a strong sense of ownership and pride in it.

If writing a press release or contacting the media, it is important to be clear and concise with the information provided.

Some considerations

- Ensure the press release addresses the who, what, where, why and when.
- Think about the newsworthy aspects, which could be the Council, the artist, the reason for the commission, the conceptual considerations behind the work, the materials, the design and fabrication process, community involvement, historical issues to which the artist has responded, the location, the project sponsors and partners, the finished work of art, human interest stories.
- Consider what the publicity says about Council as project commissioner or about the artist.
- Take into account any issues relating to the project that may be controversial. If so, the public relations role must give careful consideration to content.
- If an issue does become controversial, there should be a planned whole-of-Council consistent response, which needs to be communicated.
- Consider what the publicity should say about the process or the project.
- Give regard to what others will find interesting, as opposed to what interests those involved.
- Determine the image that is best to promote, and the photo opportunities.
- Ask media contacts what is likely to interest editors.
- Consider what can be gained from the publicity – an audience wanted for a specific event or to inform people as the project develops, for example.
- Determine the target audience, and the means of publicity that will best reach them. Some examples may include articles in local, regional and national newspapers, talk-back radio, community announcements on radio and television, advertisements in the printed media, flyers, postcards, leaflets and inserts in other publications. The budget available will influence the strategies adopted.
- Consider engaging someone with specific public relations skills – a freelance publicist may greatly enhance promotion of the project. Establish if there is a budget.
- Ensure that any printed material acknowledges all relevant parties, including the artist, stakeholders and sponsors. If grant funding was secured, refer to the initial terms and conditions of the grant to ensure appropriate acknowledgment.
Launching the project can be a significant event for those who participated in its development and implementation. It can be a special occasion at which stakeholders, sponsors and supporters can be publicly acknowledged.

The launch can also bring diverse sectors of the community together, to inform them about the project and of Council’s broader response to cultural pursuits. Through the launch the Council can demonstrate and strengthen partnerships.

**What**
- What should the event convey and to whom?
- What budget is available?
- How can the invitation be special?
- Will a plaque be unveiled – what needs to be in place for this to happen?
- Is this an opportunity to highlight other events, projects, community skills? Should performers be engaged from the local community to entertain, for example?
- What catering will be provided? Could this be an opportunity to build partnerships with local businesses and potential sponsors, or involve trainees to provide services?
- What involvement will the artist have in the launch?
- What facilities are needed – a public address system, marquee, tables, chairs, power, toilets, rubbish facilities? Ensure the public address system is working before the event.
- What staff are needed?
- Is a photographer needed?
- What work will be undertaken by staff, or by contractors, to prepare for the launch?
- What sponsorship is required?
- Should information about the project be made available – a brochure, artist’s statement?
- Should information about the development of the project, the background, the initial concept, fabrication documentation be on display?
- Are any special permits required, for example, car parks for dignitaries and invited guests, traffic management controls?

**Who**
- Who will be invited? (Ensure the artist, stakeholders, sponsors and participants in the project are given the opportunity to add names to the invitation list. It is easy to lose track of people who may have played key roles in the initial development of the project.)
- Have funding agencies and potential future project partners been invited?
- Have all elected members been invited?
- Who else should attend and see the work and hear what is said?
- Are there key business and community participants to invite?
- Who will launch the work – will this impact on who is invited and who attends?
- Who else will speak at the launch? (Ensure protocols are observed if speakers from different levels of government are presenting – federal, state, local.)
- Has a running order been provided to everyone who has a role in the launch?
- Have project champions been acknowledged, especially if they are elected members? (This will help enlist their support for the next project.)
- Who will write speech notes?
- Who will be responsible for organising and managing the launch?

**Where**
If the event is happening at the site of the work of art:
- Is there sufficient space to accommodate the number of people?
- Is a marquee needed – is it likely to rain, be too hot?
- Is it a noisy location – how will this impact on the event?
- Is there sufficient car parking space?

*Note: If the launch is happening at another venue, the issues are similar. In addition, representation of the work of art will need consideration.*
When

- Has input from the artist and advisory panel members been sought to determine a suitable time?
- Will the event be timed to precede another function?
- Are the VIPs, such as the local Member of Parliament, available? (Their availability may dictate the timing.)

Note: Factors such as the guest profile and desired media coverage will influence the timing of the event. For example, the business sector is unlikely to be attracted to an event at the weekend or at 10.00 am on a Monday. However, a weekend launch may enable a diverse cross section of the community to attend. From a media perspective mid-morning, mid-week is the most desirable time.

The invitation

- What is the format of the invitation – printed, photocopied, emailed or a letter?
- Who will write the text and undertake the graphic design work?
- What will the style be?
- Who will accept responses?
- How many days before the launch should numbers be confirmed?

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Artist: Tony Rosella and David Adderton
Landscape architect: Hemisphere Design
Title: Civic Square water feature
Pre-cast concrete, brass, water
Location: Salisbury Civic Square
Date: 2004
Commissioning parties: The City of Salisbury and Planning SA with artist design fees and project support from Arts SA

The local community requested that the redevelopment of the Salisbury Town Square include a sculptural water feature that reflected the area’s development and achievements. The concrete forms are shaped to resemble loose sheets of paper with the surface sandblasted and inlaid with text and images relating to the history of the area.

Photo: Courtesy of Geoff Wagner, City of Salisbury
Benefits of evaluating

All public art and design projects differ; they have diverse objectives, often various funding partners and a range of stakeholders and participants. By evaluating the project, beneficial documentation and information can be provided that:

• informs the development and implementation of the next project
• provides information about Council’s structure and the community
• becomes an important resource that can be used to lever funds for future projects
• establishes a benchmark against which future project outcomes can be assessed
• informs broader cultural planning and policy development
• provides a valuable promotional resource
• offers ideas and inspiration for future projects.

Aspects to evaluate

The different aspects that can be evaluated include:

• process undertaken to commission and implement the work
• impact of the project on a range of stakeholders, including the community
• physical form of the project.

The project can also be evaluated from various stakeholder perspectives – the artist, Council, community and funding partners. The Council will have goals and objectives that may vary from the outcomes the artist hopes to achieve. Community members may have their own objectives for becoming involved.

Funding bodies may have evaluation criteria to be addressed for grant acquittal processes, and these must be considered from the outset and evaluation planned as part of project delivery. Evaluation can be undertaken at the completion of each stage of a project’s development and implementation, against predetermined criteria.

Define project objectives

Project evaluation must relate to the goals and objectives of the project, which are determined at the outset. Generally, these will be included in the briefing paper.

• What are the project’s aims and objectives? Why is it being undertaken?
• Have the objectives for different stages – the development, implementation and the resulting work of art – been determined?
• What do other partners, stakeholders, sponsors, funding agencies and participants want to achieve by their involvement?
• What are the short and long-term objectives?

Reasons for project evaluation

The varying reasons for evaluation will have an impact on how the process is managed and the areas of development and delivery to be evaluated.

• What are the objectives for evaluation? How important is evaluation?
• What will be achieved by evaluation?
• How will the information be used, for example, to influence future projects, inform funding applications or acquittals, inform cultural policy development and decisions, or provide feedback to stakeholders and participants?
• Who will receive the documentation, for example, Council staff, members of the community, elected members, project partners, funding organisations?
• Will the evaluation become part of a broader reporting document?
• Is evaluation required to acquit grants from funding agencies?

Undertaking the evaluation

Identifying how evaluation will be undertaken and determining the issues to be evaluated, can be done at the same time as developing the project. The time and cost implications need to be considered, along with the skills required for evaluation, analysis and subsequent report writing.

There are many artists and consultants who specialise in project evaluation; similarly, Council staff members who have been involved in evaluative processes may have valuable skills to offer.

• Who will undertake the evaluation? How will it be undertaken?
• What is the budget? Is it adequate?
• What additional resources are available – staff time, organisational support?
• How will the evaluation be managed? Who will oversee this? Is an external consultant needed or can Council staff undertake it effectively?
• How many hours will be allocated to evaluation? Over what period of time?
• How will feedback be gathered from project participants, the artist, community members, Council staff and elected members? How will they be selected?
• How many people should be asked to respond?
• What might influence people’s willingness to participate? How can this be addressed?
• Has the Council successfully undertaken similar project evaluation in the past that can inform the process and the format to be used?
• What is the timeline? Will it be undertaken during the stages of the project’s development and implementation or will the evaluation be undertaken upon completion? Will objectives be different at the various stages?
• What will be the impact on the project if the evaluation is undertaken during stages of development?
• What questions will be asked?
• Will the process and outcome be evaluated?
• How will the responses be collected – through interviews, questionnaires?

The evaluation report
How the information is collated and summarised will be informed by the methods used to collect the feedback and the format of the material collected. The rationale for undertaking the evaluation and its intended use will influence the final report.

• What do the findings reveal? Were the original aims and objectives realised?
• What format will the final evaluation summary take?
• If the report is to meet funding acquittal requirements, is there a prescribed format?
• What is the appropriate format if the report is for internal use, or a public document, or if it is to be collated within a broader report, such as an annual report?
• Who needs to be informed about the project outcomes?
• Does a draft report need to be circulated to key parties to enable feedback to be collected to inform the final report?
• How can the report assist in informing future projects or policy development?

Evaluation issues
The list that follows is not exhaustive and some of the questions will not be relevant to all projects. Its intent is to prompt thinking about the evaluation needs of the project.

It is helpful to keep the perspectives of the Council, the artist and the community separate and to undertake the evaluation from the viewpoint of each of these groups.

COUNCIL’S OBJECTIVES
• Were the objectives realised for all the participants during the various stages of the project development and implementation? If not why not?
• Were the initial aims and objectives modified during the project’s development?
• In hindsight, were the objectives realistic or were they overly ambitious?
• Were there factors not initially considered that had an impact on the project outcomes?
• Was the budget sufficient to enable the objectives to be realised?
• Was the project well managed?
• Was the project brief appropriate? Did it cover all relevant issues?
• What was learnt? Could things be done differently? What should change next time?
• Were additional benefits realised through the process, which were not considered initially?
• Was the project well managed?
• Was there any issues that impacted on successful project delivery?
• Were any issues overlooked at any stage that need to be included in future planning?
• Was the project consistent with Council’s long-term vision, goals and objectives?
• Did it lead to the development of relationships that may be valuable for future projects?

THE ARTIST AND THEIR WORK
• Did the artist fulfil their obligations in a professional and timely way?
• Did the artist undertake additional duties that were not part of the initial agreement?
• Did the artist complete all of the tasks that were required of them?
• Was the working relationship between the artist and the Council staff easily facilitated?
• Were there issues that impacted on the artist’s project implementation and delivery?
• Does the work of art address all the requirements of the brief?
• Is the work of high artistic merit? Is it a good representation of the artist’s work?
• Were the artist’s conceptual ideas compromised at any stage?
• Is the work appropriate to its location – its placement, scale, texture, colour, content?
• Did the contract with the artist address all issues to ensure a successful outcome?
• Was anything learned from the contract to aid future commissions?
• Were there any unforeseen factors that impacted on the project delivery?
• Are there any confidential clauses or other contractual implications that would prevent the artist contributing to the evaluation?

THE COMMUNITY’S OBJECTIVES
• How will ‘community’ be defined for the purpose of the evaluation? Was there a specific sector of the community involved?
• How has the project impacted on the community? How has the community responded?
• Did the number of community members involved meet expectations?
• Were the objectives of the participating community members realised?
• Was the community kept well informed?
• Does the community embrace the project and feel a sense of ownership of the outcome?
• Was there significant community participation?
• Has the involvement taught participants new skills?
• How has the media responded?
• Has the project led to a debate among community members? Was this an objective? Is this viewed as a positive outcome?
• Were there any unexpected benefits, or negative impacts, for community members?
• What are the long-term community benefits?
• Will there be subsequent opportunities for community participation in similar projects?

Note: Participants in the evaluation need to be informed that they are contributing to it and have its purpose and use explained. If their comments are to be used in written reports their permission needs to be sought.

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Project evaluation

The Tolmer Park redevelopment was part of the Bordertown on the Move project, conceived in the early 1990s and realised over a 10 year period. Artists were an integral part of the design team and identified skills development opportunities for local unemployed youth and emerging artists in the design and manufacture of the park furniture, signage and works of art. The project which involved significant community consultation, won a Civic Trust Award in 2003.

Photo: Trevor Fox

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Photo: Trevor Fox

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Artist: Martin Corbin, Shane Redden and Jeff Creaser

Landscape designer: Viesturs Cielens

Graphic designer: David Zhu

Title: Signage, sculptural seating and entry markers

Location: Tolmer Park, Bordertown

Date: 2003

Commissioning parties: The Yatara District Council; the Australia Council for the Arts; Tourism SA; the Departments of Environment and Planning; and Trade and Industry; Country Arts SA; Apex and Lions Clubs; artists fees and project support from Arts SA
For the purpose of this document, de-accessioning refers to the process undertaken to remove a work of art from public display, or from a public collection. The information does not address considerations for the removal of historic monuments, which would have other issues, including heritage value, but is pertinent to assessing such works.

A work of art may need to be removed from public display for a range of reasons, including a deterioration in its condition to a point where public safety is at risk, or if circumstances impact on the site of the work and compromise its integrity.

A collections or acquisitions policy, established to guide the development of a public collection, can also inform decisions and provide criteria and direction in relation to de-accessioning issues. If there is no collections policy, consideration may be given to establishing one to guide future decisions regarding commissioning new work or accepting gifts of artworks, and to inform de-accessioning decisions. The following checklist outlines some of the issues to be addressed when considering the removal of an artwork from public display or from a public collection.

De-accessioning should be carefully considered. Assessment must be impartial. Further, legal obligations in relation to the artist’s moral rights and to any contractual commissioning arrangements, need to be understood and met.

Not all issues outlined will apply in all circumstances. A Council’s de-accessioning policy should relate to its specific circumstances and be informed by an asset management and maintenance framework.

**De-accessioning – issues to consider**

**THE CONDITION OF THE WORK**

A work may be considered for removal from public display when its condition has deteriorated or been damaged to such an extent that:

- it can no longer be considered to be the original work of art
- it is beyond restoration, or where the cost of restoration is excessive in relation to the original cost of the work or the current value of the work (in sound condition)
- the cost of ongoing maintenance is prohibitive.

**LEGAL/RISK AND MORAL RIGHTS CONSIDERATIONS**

Consider the legal, risk and moral rights implications when:

- the work has deteriorated to a point where it is unsafe or presents a danger to the public
- the artist raises concerns regarding the work – its condition, presentation, location
- changes to the environment impact on the integrity of the work, affecting the artist’s original intent and moral rights
- the work of art has faults of design, material or workmanship.

**ARTISTIC CONSIDERATIONS**

Consider the artistic implications when the:

- artistic merit of the work falls below the general level of the collection of artworks, or the level to which the collection aspires
- work is no longer regarded as a significant example of the artist’s work
- work lowers the level of quality or representation of its specific area in the collection
- Council wishes to replace the work with a more significant work by the same artist
- work of art is duplicated within the collection where duplication is unnecessary.

**Making the decision to de-accession – how to proceed**

A decision has to be made as to who should review the works of art. The contribution of various people should be considered, including a conservator; a curator; those responsible for commissioning art works or staff with maintenance responsibilities; arts advisors, especially those with relevant expertise, technical and structural knowledge and legal expertise. A qualified arts valuer may be called upon to provide a professional opinion.

This process involves:

- establishing a review panel. Members need to be impartial, informed, with credentials and expertise and not swayed by current trends or political agendas
- determining the appropriate criteria against which the work will be evaluated
- considering the implications of the original commission agreement. Council may have agreed to display the work of art for a specified period of time. The implications if it is deemed necessary to remove the work prior to the agreed display date needs consideration
Prepare a report in relation to the de-accessioning policy and assessment criteria and specific circumstances. Support recommendations with expert advice and reports if necessary, such as conservation, insurance, risk assessment, valuation, engineering and legal. The report should also contain:

- an evaluation of the work of art against the predetermined criteria and the reasons for recommending de-accessioning
- the initial commission agreement and its implications
- how the moral rights of the artist can be addressed
- options to repair the work if this is the issue, together with cost estimates or quotes
- options for removal, disposal, sale, storage or other treatment, including returning it to the artist or lending it to another institution
- appraised value of the work in its current state if relevant and appropriate, and valuation estimates if the work was repaired
- an assessment of the decision to de-accession the work in relation to the current collections policy, ensuring there is consistency.

Identify if there is a need for ongoing condition assessments of works of art within the collection to be undertaken by a conservator. This may identify early deterioration of a work and allow for cost-effective intervention. A strategy for managing the conservation and maintenance of artistic assets needs to be established.
The information in this section is designed to help Councils evaluate a potential gift of a work of art, especially where there is no policy in place to guide decision-making. It will also help in making decisions about proposals to commission works of art or memorials, which are presented to Council by another party, but which will ultimately be owned by, or located within land controlled by, the Council. The implications of accepting gifts of works of art for outdoor display need to be considered, especially as they relate to ongoing asset management, liability and risk management.

If no policy exists for dealing with accepting gifts of artworks or proposals to install works of art, a number of issues should be taken into account, especially in regard to three-dimensional sculptural works proposed for display within the public arena. Similar considerations will also apply to the acceptance of two-dimensional work for display within the interior of buildings.

Councils are encouraged to establish a collections policy to enable decisions regarding potential gifts to be made with ease. Such a policy will also assist when commissioning work.

This information may also be relevant where developers commission works of art on publicly accessible land and subsequently ‘gift’ these works to the Council as the development is completed and facilities, reserves and public spaces are handed over to Council ownership. In such circumstances it is advisable that commissioning processes, procedures and guidelines are developed early on by Council staff, and that these inform any potential artwork commission undertaken by a third party that will ultimately be owned by the Council. It is also advisable to ensure that relevant Council staff are involved in any commissioning undertaken by a third party, when the ownership of the work will eventually rest with Council.

The work being gifted or the commission being proposed

- Is the work of high artistic quality? Is the quality similar to or higher than existing works?
- How old is it? What is its history?
- Is it a good example of the artist’s work?
- Is it made from durable materials that will withstand the environmental conditions?
- Is it of appropriate construction and design to ensure that it will be long lasting?
- How significant is the work – in relation to the calibre of the artist, its value and scale, its artistic merit?
- Will the work be vulnerable to graffiti or damage?
- How does the work relate to other works of art in Council’s collection?
- Does the work meet relevant safety standards and risk assessment concerns?
- Is work by the same artist already represented in the collection?
- Does the work complement other works in the collection?
- Does it add to the diversity and quality of the existing collection?
- What value is placed on the work – is this realistic, can it be substantiated by an independent reliable source, such as an accredited valuer, for example?

The artist

- Is the artist known? Are they known for work similar to that being gifted?
- Are they represented in other collections?
- Is the artist’s CV available?
- Where does the copyright in the work rest – with the artist, their estate?
**Condition of the work**

- Is the work in good condition? Does it need any immediate or known repairs?
- Will it need regular, ongoing maintenance? Are maintenance instructions available?
- Is the budget available for this ongoing upkeep?
- Can staff do the maintenance or will a conservator be needed? Associated cost?
- Does the current condition of the work need to be professionally assessed before a decision to accept it can be made?
- Will the work need any modifications to enable it to be displayed? For example, mounting pins, plinth, anti-graffiti coatings? Associated cost?
- What would be the impact of accepting the work in relation to Council’s asset management and maintenance requirements?

**Conditional requirements**

- Are there any conditions attached to the offer of the work as a gift, for example, in relation to where, how and for how long it will be displayed?
- What will be the obligations and liabilities of Council if the work of art is accepted?

**Other considerations**

- Is there somewhere to display the work? Is it desirable to put it on public display?
- Is the work appropriate for the proposed location – in scale, material, colour and form?
- How will the risks associated with the work be evaluated?
- Are there restrictions that will impact on installation in the proposed location – availability of power, location of underground services?
- What will it cost to display the work – is a plinth required, concrete footing, lighting, acknowledgement plaque, transportation and installation, other?
- What approvals will need to be secured to install the work?
- Does an engineer need to be engaged to assess the installation requirements?
- Can Council cover all insurance requirements?
- Are Council’s obligations in relation to the artist’s moral rights understood?
- Who has the authority to accept or reject an offer of a gift? What process needs to be applied? Do they have the appropriate skills, knowledge and experience to make the evaluation? Should the services of a specialist curator or valuer be engaged?
- Who is offering the work as a gift? Is it the author of the work? What is their motivation?
- Are there other issues that need to be considered?

*Note: Some Councils have a policy prohibiting the acceptance of gifts of works of art, which makes it easy to address some potentially problematic decisions, especially if the gift is politically motivated. Many Councils may not have the skills and expertise to evaluate a potential gift and an exclusion policy may be a viable approach. Alternatively, Council may consider engaging an independent curator or arts advisor to help address the issues and determine the fate of the proposed gift. It is preferable to have a limited number of high-quality works of art in the public realm rather than place works that are unresolved, poorly executed or of an inferior quality.*
Resources

Resources

There are numerous agencies, representative bodies and businesses that may be of assistance when developing a public art project. Legal advice, access to artists' databases, advice regarding project implementation models and conservation and Indigenous protocols are some of the areas where specific guidance and information may be sought.

Key points of contact:

**Artlab Australia** delivers conservation and preservation advice and services for South Australia's major collecting institutions and a range of other clients, including Local Government.

Director, Artlab Australia
70 Kintore Avenue
ADELAIDE SA 5000
Telephone (08) 8207 7520
Facsimile (08) 8207 7529
Email artlab@saugov.sa.gov.au
Website www.artlab.sa.gov.au

**Arts Law Centre of Australia (ALCA)** provides specialist legal and business advice, a referral service, professional development resources and advocacy for artists and arts organisations. It is also a good resource for web-based fact sheets and publications addressing issues such as copyright and moral rights.

Executive Director, Arts Law Centre of Australia
The Gunnery
43-51 Cowper Wharf Road
WOOLLOOMOOLOO NSW 2011
Telephone (02) 9356 2566
Free Call 1800 221 457
Facsimile (02) 9358 6875
Email artslaw@artslaw.com.au
Website www.artslaw.com.au

**Arts SA** is the State Government’s funding and advisory body, which helps artists and arts activities with policy advice and financial support through grants and development activities, and manages special programs in, for example, public art and Indigenous art. The Indigenous arts development program is dedicated to supporting the development of Aboriginal and Torres Strait Islander artists and arts initiatives.

**Arts SA’s Public Art and Design (PA&D) program** promotes and facilitates the commissioning of high-quality works of art and design in the public arena. PA&D also maintain the South Australian Visual Artists Register, of over 250 professional visual artists.

Arts SA
110 Hindley Street
ADELAIDE SA 5000
Telephone (08) 8463 5444
Facsimile (08) 8463 5418
Email artssa@saugov.sa.gov.au
Website www.arts.sa.gov.au

**Australian Business Arts Foundation (AbaF)** operates to increase private-sector support for the arts by working with business and the cultural sector to deliver benefits to business, arts organisations and the community. AbaF assists Local Councils develop their capacities to facilitate strategic partnerships between businesses and local arts organisations through the Arts Connecting Communities Program.

Manager, AbaF South Australia
Level 4, 12 Pirie Street
ADELAIDE SA 5000
Telephone (08) 8233 9912
Facsimile (08) 8211 6677
Email information@abaf.org.au
Website www.abaf.org.au

**Community Arts Network of South Australia (CAN SA)** is a community based arts organisation that builds long-term partnerships with community sectors. CAN SA is a major source of community cultural development information, advice and support services.

Director, Community Arts Network of SA Inc
234a Sturt Street
ADELAIDE SA 5000
Telephone (08) 8231 0900
Free Call 1800 245 678
Facsimile (08) 8231 0977
Email cansa@cansa.on.net
Website www.cansa.on.net
Country Arts SA is the principal provider of arts information and advice to regional South Australians through a range of programs, including community cultural development funding.

Chief Executive Officer, Country Arts SA
2 McLaren Parade
PORT ADELAIDE SA 5015
Telephone (08) 8444 0400
Facsimile (08) 8444 0499
Email email@countryarts.org.au
Website www.countryarts.org.au

Craftsouth: Centre for Contemporary Craft & Design Inc. is the major professional body representing South Australia's contemporary craft and design industry, through a broad-based membership including practitioners, industry-based groups, retailers, government agencies, cultural institutions, and secondary and tertiary education sectors.

Executive Director, Craftsouth
PO Box 8067, Station Arcade
ADELAIDE SA 5000
Telephone (08) 8410 1822
Facsimile (08) 8236 0004
Email craftsouth@craftsouth.org.au
Website www.craftsouth.org.au

Disability Information & Resource Centre (DIRC) provides an information, referral and advice service in relation to enhancing the status of people with a disability and developing community understanding of disability related issues.

Director, DIRC
195 Gilles Street
ADELAIDE SA 5000
Telephone (08) 8236 0555
Facsimile (08) 8236 0566
Email dire@dircsa.org.au
Website www.dircsa.org.au

National Association for the Visual Arts (NAVA) is the national peak body representing and advancing the professional interests of the Australian visual arts and craft sector.

Executive Director, NAVA
PO Box 60
POTTS POINT NSW 1335
Telephone (02) 9368 1900
Facsimile (02) 9358 6909
Email nava@visualarts.net.au
Website www.visualarts.net.au

References

Below are just a few of the many written resources available to provide information to help the commissioning of public art. Many other excellent resources exist. There are local government examples interstate where long standing public art policies have informed the commissioning of many high quality projects that have changed the face of the public realm. Articles, books and websites all provide additional resource material.

Local Governments & Copyright. Written by Libby Baulch and Ian MacDonald from the Australian Copyright Council (ACC), and published following seminars for Local Government delivered around Australia in 2002. Available for purchase via the ACC website.

Website www.copyright.org.au

A new renaissance: contemporary art commissioning is a handbook written by Richard Brecknock, published by Rosenthal Publishing. It is a comprehensive guide to all facets of developing and commissioning a public art project. It can be purchased or downloaded from the website.

Website www.brecknockconsulting.com.au
The National Association for the Visual Arts (NAVA) – Code of Practice: provides a set of practical and ethical guidelines for the conduct of business between visual and craft artists and their galleries, agents, retailers, buyers, sponsors and commissioners.
Website www.visualarts.net.au

National Association for the Visual Arts (NAVA) – Services Directory: provides a national list of product and service providers, useful to the visual arts and craft sector.
Website www.visualarts.net.au

Creating communities – a good practice guide to arts and cultural development for local government, is a kit produced by the Creating Communities project. It provides practical suggestions for Councils on the development, review and implementation of arts and cultural policies. It is available via the Local Government Association website.
Website www.lga.sa.gov.au

Funding

The funding sources listed may have resources available to support projects or may provide a starting point to enable possible avenues of support to be identified.

Note:
- all funding agencies have specific criteria regarding the eligibility of applicants and the type of projects they support
- application and project implementation timelines generally apply
- many funding agencies require matched funding to be provided by the applicant
- funding is limited and competition for available funds is strong
- some funding is only available for specific stages in a project’s development.

ArtsInfo, produced by the Commonwealth Department of Communication, Information Technology and the Arts, is a database of information about prizes, scholarships and grants in all areas of the arts in Australia.
Website www.artsinfo.net.au

Arts SA is the State Government’s arts funding and advisory body. See Resources pages this section.

The Australia Council is the Federal Government’s arts funding and advisory body with financial support offered across a range of categories.

Chief Executive Officer, Australia Council
372 Elizabeth Street
SURRY HILLS NSW 2010
Telephone (02) 9215 9000
Free Call 1800 226 912
Facsimile (02) 9215 9111
Email mail@ozco.gov.au
Website www.ozco.gov.au

Country Arts SA is the principal provider of arts information and advice to regional South Australians through a range of programs, including community cultural development funding. See Resources pages this section for contact details.

Cultural Sector Grants and Services Database is a national database of organisations that provide grants for cultural sector practitioners compiled by the Commonwealth Department of Communications, Information Technology and the Arts.
Website cultureandrecreation.gov.au/grants/

Gordon Darling Foundation provides funding specifically for the purpose of assisting public institutions to promote innovative projects in the visual arts in Australia.

The Gordon Darling Foundation
PO Box 7496
St Kilda Rd Post Office
MELBOURNE VIC 8004
Telephone (03) 9820 3168
Facsimile (03) 9866 3107
Email gdarling@vic.bigpond.net.au

GrantsLINK is a comprehensive directory of grants for community projects drawn from the many Commonwealth grant programs that are available.

Free call 1800 026 222
Website www.grantslink.gov.au
The History Trust of SA’s Community History Fund encourages and supports Councils and eligible community organisations to research, publish and preserve aspects of South Australia’s social and community history. Project grants of up to $1000 are available to support community history initiatives.

Chief Executive, History Trust of SA
Torrens Parade Ground, Victoria Drive
ADELAIDE SA 5000
Telephone (08) 8203 9888
Facsimile (08) 8203 9889
Email staff@history.sa.gov.au
Website www.history.sa.gov.au

The Myer Foundation supports projects that resolve problems and address issues that make a positive measurable difference to society through five focus areas, including the arts and humanities.

The Myer Foundation
55 Collins Street
MELBOURNE VIC 3000
Telephone (03) 9207 3040
Facsimile (03) 9207 3070
Email enquiries@myerfoundation.org.au
Website www.myerfoundation.org.au

The Ian Potter Foundation aims to nurture excellence and diversity in cultural activities. Its arts program funding objectives encourage talented young people by supporting major cultural institutions and organisations in Australia. They also support the linking of education and the arts with particular reference to extending cultural opportunities to regional centres, and encouraging the development of arts programs at a local level.

The Ian Potter Foundation
Level 3, 111 Collins Street
MELBOURNE VIC 3000
Telephone (03) 9650 3188
Facsimile (03) 9650 7986
Email admin@ianpotter.org.au
Website www.ianpotter.org.au

Philanthropy Australia Inc. is the national membership organisation for grantmaking trusts and foundations in Australia. Over 130 members annually distribute tens of millions of dollars to the community, in the areas of education, arts, welfare, health and medical research.

Philanthropy Australia National Office
Level 10, 530 Collins Street
MELBOURNE VIC 3000
Telephone (03) 9620 0200
Facsimile (03) 9620 0199
Email pa@philanthropy.org.au
Website www.philanthropy.org.au

South Australian Council of Social Services Inc. (SACOSS), the peak body for social services in South Australia, has produced The Grants Book 6th Edition CD, which includes information on writing successful funding submissions and example submissions. The CD is available through SACOSS for a fee.

Executive Director, SACOSS
1st Floor, Torrens Building
Tarndanyangga
220 Victoria Square
ADELAIDE SA 5000
Telephone (08) 8226 4111
Facsimile (08) 8226 4144
Email sacoss@sacoss.org.au
Website www.sacoss.org.au
APPENDIX 1: ARTIST’S BRIEFING PAPER – EXAMPLE

The following example artist’s briefing paper is provided as a reference point when a brief for a public art project is being developed. Not all briefs will be as detailed or contain as many considerations. The attachments referred to within the brief are not included, but indicate the type of information that will inform and affect the development of the artwork and thus should be provided to the artist.

When writing the brief, the artistic interpretation and creative input should be left open and not be overly prescriptive. However, the information needs to be sufficient to ensure that Council’s objectives are met and that the concept does not conflict with practical and non-negotiable issues that have an impact on what is achievable.

This example has been compiled from a number of existing project briefs, but names have been omitted and titles of organisations changed to render it fictitious.

<table>
<thead>
<tr>
<th>THE CITY COUNCIL OF UTOPIA</th>
<th>UTOPIA PARK ARTWORK</th>
</tr>
</thead>
</table>

1 BACKGROUND

1.1. Commissioning agent

The City Council of Utopia (CCU), in partnership with ABC Developers, proposes to commission a significant public artwork for Utopia Park within the newly developed housing estate at Paradise.

Paradise is situated 5 kilometres north of the central business district of Utopia. It is a new community covering more than 500 hectares, and once completed will include a town centre, with a range of shopping and recreation facilities; a school, catering from reception to year 12; and approximately 2800 houses. It is anticipated that in excess of 6000 residents will live within the development area.

Currently many young families live in the new estate, and as residences are completed it is anticipated that the demographic mix will include older families and retirees.

Paradise complements the CCU’s commitment to the creation of sustainable environments. The very latest technologies and design philosophies will be incorporated to allow energy efficiency and water recycling, and increased pedestrian movement and bicycle use will be encouraged.

The CCU will care for and maintain public artwork once completed.

The Government Arts Authority’s Public Art Program has assisted in the formulation of the brief for this significant public art opportunity.

1.2 Project partner

ABC Developers, through its involvement in the development of housing and retail facilities in Paradise, has committed funds to the public art project. It is recognised that the inclusion of a significant artwork within Utopia Park will provide a sense of place within this new development. Further, the opportunity for the artists involved in the project to engage with community members provides for their issues and concerns to be reflected.
The commissioning is consistent with the developer’s commitment to allocate a percentage of
development expenditure to public artworks, and this is the first in a series of artist-designed
works to be included within the estate as the building works are undertaken over the next three
years.

2 SITE FOR THE COMMISSION

2.1 Site characteristics

Utopia Park is a slightly undulating irregular-shaped reserve of approximately 2 hectares,
situated adjacent to the Paradise town centre. Streets, with associated footpaths and bicycle
tracks, that connect the residential areas to the town centre, form the boundary to the park on
three sides. Housing backs on to the park along the western boundary.

The park, while currently in a very natural state, will be developed and landscaped to allow for
informal passive recreation as well as more dynamic sporting activity. It will also be accessed
by the local reception to year seven school, supplementing its outdoor space. Further, as the
CCU proposes to use the area for events and gatherings, it is desirable that the artwork does not
impact on the planned open space, as shown on the attached site plan and landscaping design.
There is also the need for the artwork to be conceived with consideration of the views across
the park to the proposed temporary stage location, indicated on the plans, and to ensure that the
open vista is maintained.

While the streets surrounding the park will carry local vehicles, it is anticipated that the town
centre and associated facilities and events will become a focal point for people from beyond
the immediate housing development area, which will increase the traffic volume considerably.
In response, the shopping complex will incorporate an underground carpark for 600 vehicles.

The proposed artwork will need to respond to the dramatic backdrop of the hills, visible to the
east. This view contrasts sharply with the surrounds to the west as the land gently slopes away
revealing the extent of the recently completed housing. The surrounding views, vistas and
elevations need to be taken into account in determining the site for the artwork.

See Attachment 1: Site Plan and Landscaping Design.
See Attachment 2: Aerial Photograph.
See Attachment 3: Survey of Existing Trees.

2.2 Parks and Reserves Management Strategy

The CCU has a Parks and Reserves Management Strategy that provides additional background
material, and details a framework for coordinated management of the parks and reserves
within the broader city. The strategy proposes the inclusion of well-designed sculpture and
temporary and permanent art installations, which will be achieved through the realisation of
this significant project.

The environmental and recreational landscapes of the parks and reserves within the city are
highly valued by the citizens of Utopia and visitors to the state, and the proposed work should
enhance this park and its recreational use.
It is further stated within the Parks and Reserves Management Strategy that any new development within parks and reserves will need to respond with sensitivity to their surroundings and incorporate high-quality design and materials. Artists should bear this in mind when developing their proposals.

The Parks and Reserves Management Strategy calls for a comprehensive lighting strategy, which is being developed. The Lighting Strategy aims to guide the future design and management of lighting in the city and identifies the lighting of roads along park parameters as a key consideration. Some broad principles for lighting these areas are being identified. It is anticipated that the draft Lighting Strategy will be available for the artists selected to undertake the concept development stage of this commission.

As part of the urban design approach throughout the Paradise development area, a recreation route is being developed to ensure a cohesive connection of pathways between parks, shops and facilities and residential areas.

See Attachment 4: City of Utopia, Policies, Plans and Strategies.

2.3 Indigenous significance

The proposed general location for the artwork is identified in A report on the Indigenous cultural significance of the Utopia flats region, and descriptions extracted from this report, in relation to the Paradise development site, are attached.

See Attachment 5: Extracts Relating to the Paradise Development Site.
See Attachment 1: Site Plan and Landscaping Design.

While the report makes no specific references to the proposed park location, artists are encouraged to undertake appropriate consultation to ensure the artwork concept is developed with sensitivity to the area and associated heritage issues. Artists are encouraged to meet with the CCU’s Indigenous arts officer who can help identify appropriate contacts and a consultation strategy in relation to their specific concept proposals. It needs to be recognised that Indigenous people have an historical association with the proposed general location.

2.4 Limitations and restrictions

Many established trees are located within the park, including a number close to the footpath on the northern park boundary, classified as significant under the Significant Tree Legislation. Additional newer plantings along the road verges within the general location of the proposed artwork are predominately Australian native species. Existing established trees, indicated on the site plan, cannot be removed or affected by the artwork.

See Attachment 1: Site Plan and Landscaping Design.

If regarded as crucial to the realisation of the artistic concept, there is the potential to discuss the removal of one or two smaller trees; however, this would need to be approached with great sensitivity. The condition and size of the trees in question would affect a decision regarding their removal, and this should be discussed initially with the chief horticulturalist. See Contacts, Section 8. The removal of significant trees will not be possible.
The CCU is committed to ensuring pedestrian access to the artwork is available to everyone, and artwork proposals must comply with the *Disability Discrimination Act 1992*, which can be accessed on the website. See Contacts, Section 8.

### 2.5 Water and power

Vehicle access to specific areas within the park, as indicated on the attached plans, needs to remain clear and unobstructed. Water will be available within the proposed general location. Low-wattage power, that is, the supply for street lighting, is the only power available, and the street lighting plan cannot be altered as part of the artwork proposal.

Any requirements for water and power services should be discussed initially with the manager of services. See Contacts, Section 8. The issue of providing power to the site for lighting is a potential cost area for which the CCU may provide in-kind support. This should also be discussed with the manager of services.

Given that power will be installed for lighting, barbecue facilities and the temporary stage area, there is the potential to include any electrical requirements associated with the artwork within the broader park development electrical contract, if the artwork commission is advanced in accordance with the proposed project timeline.

### 2.6 Grounds maintenance

The artist will need to avoid the requirement for high maintenance lawn mowing around the artwork itself, should the proposed work be sited within the grassed area. If possible and appropriate to the concept, the fabrication of a hard surface around the base of the artwork should be considered. A ride-on mower will be used to maintain the site and artists need to ensure that this can still be achieved with the artwork in situ.

### 2.7 Specific site

The site for the proposed artwork within the park area will need to be identified by the selected artists commissioned to undertake design proposals, and they need to be aware that further considerations and restrictions may apply to specific sites.

While the park is under the control of the CCU, the conditions outlined in the government’s *Traffic and operational standards guidelines* will need to be considered if the site selected is in an area where these guidelines apply.

See Attachment 5: Traffic and Operational Standards Guidelines

Artists will need to discuss any issues relevant to their selected site and proposed artwork with the advisory panel during the design proposal development stage. First contact in this instance is with the CCU’s manager of services.

### 2.8 Government Transport Authority’s restrictions

Limitations and restrictions are detailed within the guidelines for Artwork in Road Reserves, and need to be observed by the artist.

See Attachment 5: Traffic and Operational Standards Guidelines
Artworks need to be designed and located so as not to adversely affect the safety of transport users, including pedestrians, motorists and cyclists. The artwork should not pose a significant distraction or a physical obstruction to traffic and pedestrian movement or to the sightlines of road users. Any questions relating to these issues should be directed in the first instance to the Government Transport Authority’s manager of operations.

3 THE WORK OF ART

3.1 Concept

The work will contribute to the overall design of Utopia Park and will provide an enduring signifier of the joint venture partners’ commitment to high-quality urban realm development and the creation of special places and spaces within the development.

The artwork will:

• be a prominent and highly visible stand-alone work of high artistic quality
• potentially form a welcoming gateway to the park from the town centre.

The Council is keen for artists to exercise artistic expression and freedom on this project; however, the work will need to explore and refer to the themes specified for Paradise by the CCU and the developer, in particular, the environment, communication, heritage and access.

The artists will need to work within the restrictions and parameters imposed by the site selected, some of which are detailed in the previous section of this brief. (See: Site for the Commission.) However, artists selected to develop concepts will need to discuss their preliminary ideas with relevant members of the project advisory panel before developing final proposals.

In realising the project, the CCU looks to deliver maximum benefits to the successful artist. It also regards as highly desirable the involvement of local fabrication and installation industries, where relevant. The public will benefit through the realisation of this high-profile project of cultural significance.

The CCU, in its public art policy, states that the public realm will speak of the city’s creativity through a diversity of quality public artworks that engage, please or challenge the viewer.

3.2 Target audience

• visitors to and residents of the city and town-centre location
• park users, including school students, residents and visitors
• road users, including regular commuters, local residents and cyclists
• pedestrians

3.3 Ambience of the work

The work will:

• reference the development themes and reflect a sense of celebration, however, this is not to say that the work cannot be serious or contemplative
• create a welcoming landmark
• be viewed from a distance and by those driving towards, and past, the site
• be visually appropriate and relevant to the selected site
• be of a scale relevant to the site and in keeping with the other project requirements
• be viewed in closer proximity by pedestrians, cyclists and users of the park
• be easily accessed by those using wheel chairs
• be viewed day and night (lighting is to be included within the project budget).

See Attachment 6: Paradise Development Themes

The work may:

• be located in any appropriate location within the park
• comprise a number of elements as long as it meets other project requirements
• include smaller lead-up interventions to signal the stand-alone work, but the budget implications for the stand-alone component would need to be considered.

3.4 Materials

The work will:

• be made of the most durable, robust, high-quality, low-maintenance materials available
• withstand the potential build up of pollutants
• be easily cleaned to remove dirt and general grime
• meet all relevant safety standards and avoid dangerous protrusions and sharp edges
• require minimal ongoing maintenance.

3.5 Practical considerations

The work will:

• comply with issues identified within the guidelines for Artwork in Road Reserves
• comply with all relevant Australian Standards and building codes
• be treated with an anti-graffiti coating, depending on the nature of the material used
• need to consider long-term maintenance requirements and costs, and apply ecologically sustainable development (ESD) principles if it is to rely on power
• be a lasting addition to the significant public art assets within the city.

See Attachment 5: Traffic and Operational Standards Guidelines

Depending on the selected site, the artist may choose to consider planting and landscaping as an element of the proposal. The use of new technologies may also be explored.

4 STAKEHOLDER CONSULTATION

Significant consultation has been undertaken in the development of this brief and the views and concerns of various groups are reflected within the requirements of the artwork project and the concept design for the park. While it is not a specific requirement of this project brief for consultation to be undertaken by the artist, the Paradise community reference group would be pleased to meet with the artists engaged to develop concepts, to provide additional feedback regarding their vision for the project. See Contacts, Section 8.

The community reference group represents one stakeholder group, and should consultation be pursued with them it is recommended that broader consultation be undertaken to include the
school, Council staff and town centre business operators, together with any other parties identified. Given that the community is still in its infancy, with many buildings incomplete and tenants yet to move in, it is difficult to identify a broader cross section of those who will make up the future community and become users of the park.

5 BUDGET

The total available project budget is $100,000 (GST exclusive), of which $10,000 is available as in-kind support from the CCU. Additional in-kind support may be negotiated through the developer and the associated contractors working on the site, the possible extent of which cannot be determined until the specific concept is selected and the nature and timing of the required support known. However, there may be the potential to negotiate assistance for site preparation, electrical cabling and trenching, and with the installation of footings and the artwork itself.

Until the concept is selected and the potential for additional in-kind support is negotiated, the artist should assume that the budget of $100,000 would need to include all costs associated with the design development, fabrication, lighting and installation of the work. Such costs may include materials, engineering, lighting, site preparation and restoration, equipment hire, transportation and artist’s fees. The total cash allocation available for the project is $90,000 and, in the first instance, artists should prepare their preliminary budget based on this sum.

The $10,000 committed by the CCU as in-kind support will be made available towards the site preparation and installation of the work. Artists are encouraged to speak to the CCU’s manager of services to determine appropriate items for incorporation within their budget.

An additional sum will be allocated through the Council’s budget on an annual basis for the ongoing operation and maintenance of the work.

The CCU will provide and pay for a plaque acknowledging the artist, commissioner, project partners and project. This plaque could incorporate interpretive information; alternatively, another plaque featuring this information could be placed with the work, at the expense of the CCU, and will be developed in negotiation with the cultural development manager.

It should be assumed at this stage that the total available budget is the only allocation available towards the fabrication and realisation of the project.

6 PROJECT ADVISORY PANEL

6.1 Project advisory panel

CCU elected member
CCU cultural development manager
ABC Developers, manager urban planning
ABC Developers, project manager
Government Transport Authority, operations manager
Government Arts Authority, public art manager
Government Arts Authority, Public Art Committee representative and arts practitioner
Paradise Art Gallery representative

Executive services to committee
CCU cultural development assistant
6.2 Roles of parties in the project

The project advisory panel has been responsible for the development of the project to date. Committee members will be available to provide advice regarding specific concept design development issues relevant to their expertise. Other roles are:

- The project advisory panel will select artists to undertake the design proposal stage. Members of the panel are aware of the issues relevant to their particular organisation in relation to the installation of a permanent public artwork.
- The project advisory panel will assess the concepts and recommend to the city manager, for endorsement, the successful artist to undertake the commission.
- Council staff will also assess the recommended design proposal in relation to practical issues, such as risk management and public safety.
- Council will engage the successful artist, through a contract with Council, to develop and fabricate the recommended design proposal. The contract will clearly outline the responsibilities of all parties during the fabrication and installation of the work.

7 COMMISSIONING PROCESS AND TIMELINE

7.1 Commissioning process – overview

Advertising and direct mail: artists invited to submit expressions of interest in the project.

Expressions of interest – project approach: will be assessed by the project advisory panel. Up to three artists will be shortlisted.

Shortlisted artists – site briefing: the three selected artists, or artists’ teams will be briefed at the artwork site, on 3 September 2006, and engaged to develop design proposals.

Design proposal preparation: design proposal fees of $3000 will be paid to each of the three selected artists/teams for the preparation of design proposals. Eight weeks is available for design preparation.

Design proposal presentation: the selected artists will be required to present their design proposals to the project advisory panel on 2 November 2006.

Design proposal approval: the advisory panel will select a concept and forward a recommendation to the city manager for endorsement. Once endorsed, relevant members of the panel and Council staff will undertake risk and asset assessment.

Design development: once relevant approvals are secured the successful artist will be engaged to develop their design, to resolve the budget and ensure the successful proposal meets all safety, engineering and other Council requirements.

Design development approval: the work resulting from the design development stage will be approved by the advisory panel. Formal approval from Council will then be obtained.
Commission Agreement: the artist will then be engaged, through a commissioning agreement with the Council, to produce and install the work.

See Attachment 7: Proposed Time Schedule

7.2 Expressions of interest

Expressions of interest shall be forwarded to the cultural development manager, City Council of Utopia, by 8 August 2006. See Contacts, Section 8.

Expressions of interest shall include:

- a written response to the site and the artist’s brief
- curriculum vitae (CV)
- maximum of 10 slides of relevant work
- slide list – indicate materials, dimension, location, commissioner, collaborative partners.

Please note that concepts are not being called for at this stage.

7.3 Expressions of interest – assessment criteria

- artistic merit as evidenced in the visual material provided
- demonstrated ability to work on significant projects within timelines and budget
- previous relevant experience in the public realm
- ability to develop concepts and communicate ideas
- demonstrated ability to create work that engages with a broad public
- availability to work within the project timeline
- demonstrated ability to work on permanent and durable work
- experience with materials of relevance to the required project outcome.

7.5 Design proposal preparation

The three shortlisted artists/teams will be engaged to develop a design proposal. Each team, or artist shortlisted as an individual applicant will be paid a $3000 fee (3 X $3000 fees). Eight weeks will be allocated to the design proposal development. The three artists will be required to present their proposals to the project advisory panel on 2 November 2006.

The design proposal will comprise:

- a model of the proposed work, together with drawings and elevations, as necessary, to convey the concept. This work is to be presented in a professional and artistic manner
- a site plan showing the location of the proposed artwork
- a written concept paper
- design development, fabrication and installation timeline and an indication of who will fabricate the work and an outline of fabrication contractors and supply relationships
- a proposed budget for the design development stage and an indicative project implementation budget, including contingencies, artist’s fees, agent’s fees, travel and associated expenditure, delivery and installation expenditure
- an indication of the preferred approach to project management should the proposal be commissioned, including the approach to payment and administration of funds
• an indication of any known ongoing maintenance requirements associated with the proposal. A comprehensive maintenance schedule will be required from the artist commissioned to fabricate the project.

The successful proposal will need to be certified, during the design development stage, by a structural engineer, for material and structural strength. It is necessary that preliminary discussions with qualified engineers take place during the design proposal stage. All parties need to be satisfied that the proposal is achievable within the budget available.

Concept papers and other relevant support material considered should be provided to all members of the advisory panel at the time of the design proposal presentation. All work presented is to be of a high professional and artistic quality that clearly conveys the design.

7.5 Design proposal – assessment criteria

Assessment of the design proposals will consider the aesthetic, conceptual and technical expertise demonstrated in the proposed work.

Consideration will be given to:

• the artistic merit of the proposed concept
• the way in which the project meets the various requirements of the briefing paper, including its appropriateness in terms of scale and material
• the ability of the artwork to communicate its concept and underpinnings
• the proposed budget and timeline
• aesthetic response to the site and the brief
• conceptual response to the site and the brief
• response to any stakeholder consultation and feedback
• public safety and risk management issues
• maintenance issues
• robustness and durability.

Artists must be able to undertake the design proposal stage of the project within the timeline specified, and be available to undertake the design development and fabrication of the work once the relevant approvals are secured.

8 CONTACTS

**Cultural development manager, CCU**
Address Phone Fax Email

**Chief horticulturalist, CCU**
Address Phone Fax Email

**Indigenous arts officer, CCU**
Address Phone Fax Email

**Public art manager. Government Arts Authority**
Address Phone Fax Email

**Project manager, ABC Developers**
Address Phone Fax Email
Manager of services, CCU
Address Phone Fax Email

Chair, Paradise Community Reference Group
Address Phone Fax Email

Manager operations, Government Transport Authority
Address Phone Fax Email

Relevant website addresses for additional guidelines and standards
APPENDIX 4: CHECKLIST FOR ARTISTS INVOLVED IN PUBLIC ART COMMISSIONS

Public art projects may involve diverse parties and it is important that each party understands the roles and responsibilities of all those participating.

The professional status and role of the artist needs to be recognised and defined and, in turn, the artist needs to ensure that they conduct their business in a professional manner. Generally, the role of the artist would be outlined within the artist’s brief for the commission. This role may be further negotiated and defined, as the subsequent design development and project commissioning stages are resolved.

The following checklist is intended as a guide for artists. It raises a number of potential considerations to be addressed before making the commitment to undertake a public art project. It is not definitive and is meant as a starting point only. The commissioning Council may also find it useful when considering and developing a project.

**Contractual arrangements**

Generally, a public art commission is undertaken by entering into staged contractual arrangements covering concept design, design development and commission implementation.

Initially, a Concept Design Agreement between the Council (the commissioner) and the artist is entered into, engaging the artist to prepare a concept for a prescribed fee.

If the design proposal is to be advanced, an agreement to develop the concept is signed. This may be an extension of the Concept Design Agreement (Appendix 2), which makes provision for the design development, or it could be a separate but related and consistent agreement. During design development, the artist is required to resolve specified issues or further develop the concept and prepare a detailed budget. The material prepared at this stage, including the budget and proposed implementation timeline, forms part of the subsequent Work of Art Commission Agreement (Appendix 3).

The Work of Art Commission Agreement engages the artist to fabricate, and possibly install, the work.

A contract is legally binding therefore parties need to be aware of what they are agreeing to and the potential implications.

It is acceptable to negotiate terms and conditions within a contract. The commissioning Council may have limited experience working with artists and if they are new to public art commissioning there may be some indeterminate issues.

The Arts Law Centre of Australia, based in Sydney, may be able to help with preliminary contractual advice, and can be contacted on (02) 9356 2566. Their website is [http://www.artslaw.com.au](http://www.artslaw.com.au)

The National Association for the Visual Arts Ltd has published *The code of practice for the Australian visual arts and craft sector*, which contains information relevant to the commissioning process, including contracts, and can be viewed at [http://www.visualarts.net.au](http://www.visualarts.net.au)
Contractual commitments

It is essential that all the implications of the contract be understood, which may require legal advice. Some issues that may need consideration include:

TIME
• Is the timeline for the design stage realistic and achievable?
• Is the proposed timeline for the fabrication and installation realistic and achievable?
• Will any penalties be imposed if the project is not completed within the timeline?
• Are there any issues that will impact on availability to participate/deliver?
• Are there external factors that may impact on the timeline – holidays, industry down time?
• What will be the impact if subcontractors do not meet deadlines?

PROJECT BRIEF/PERSON SPECIFICATION
• Is the brief clear about all aspects of the project – the objectives, outcomes, roles of all parties and the terms and conditions under which the project will be advanced?
• What is the role of the artist in the project? Is it clearly defined? What skills are required?
• does the artist have all of the skills and abilities to undertake the project? Is there provision to buy in the additional necessary skills?
• How complex are the administrative aspects of the project? Has sufficient time been allocated?
• Is the artist well matched as a project participant, given the skills and outcome required?

BUDGET
• What fees are paid to the artist during the various stages of the project?
• Is it clear what items need to be included within the total available project budget?
• Is the proposed budget sufficient to achieve the requirements of the brief?
• Is the commissioner flexible as to how the budget is broken down or has a fixed fee for the artist’s fee component been imposed?
• Is the artist obliged, through prior arrangement, to contribute a proportion of the budget to an agent or gallery? Is this affordable within the demands on the available budget?
• Is there any in-kind support available for any stage of the project, especially site preparation and installation? If so, is this advice in writing and does it form part of the contract?
• Is the proposed schedule of payment appropriate? Are the upfront funds sufficient for materials to be purchased and to support the artist while undertaking the commission?
• Is a warranty period applicable? Will funds be retained during this period? What percentage of the budget is proposed for this purpose?

PROJECT MANAGEMENT
• How will the budget and financial aspects of the project be managed?
• How will the administrative aspects be undertaken and delivered?
• Are the skills of another party needed to assist with some aspects of project management?
• Has an accurate implementation schedule been prepared? What external factors will influence it, such as the timing and delivery of work by others.

INSURANCE COSTS
• Has responsibility for the various insurance covers that may be required been clarified? (For example, risk of loss or damage, public liability, professional indemnity and Workcover.)
• Has responsibility for insurance been established? (For example, materials, work in progress, transportation and installation – until practical completion and handover, at
which point the responsibilities are generally transferred from the artist to the Council.) Has this been outlined in the contract? Are the relevant insurance arrangements and indemnities covered by installation and fabrication contractors?

REMOVAL OF THE WORK FROM DISPLAY
• For how long does the commissioner agree to display the work in situ?
• Should the work of art be reviewed after an agreed period of time?
• Is there a clause in the contract addressing the circumstances to allow for a work to be moved, relocated or de-accessioned if, for example, a building is being redeveloped or an outdoor location is being altered, which would compromise the work and the artist’s intent?
• Who should be the contact if the commissioner needs to negotiate the removal of a work of art from the public realm – the artist, gallery representative, other organisation?

See Appendix 5: Checklist for Artists Making an Expression of Interest.
See Appendix 6: Budget Preparation Checklist.
APPENDIX 5: CHECKLIST FOR ARTISTS MAKING AN EXPRESSION OF INTEREST

If responding to an advertisement seeking an expression of interest in a public art project, contact should be made with the nominated person to clarify the following:

- Is there an expression of interest document or an artist briefing paper to respond to?
- What is required as a submission?
- What is the commissioner looking for in an artist? (For example, skills in a particular media, project management skills, community consultation experience, design and fabrication ability, a collaborative team approach, past experience, working methodology, artistic profile.)
- How is the shortlisting and artist selection to be undertaken?
- Who is on the advisory panel, what organisations are they from, what are their interests in the project?
- What is the timeline for making an expression of interest?

If submitting an expression of interest ensure you provide what is asked for considering:

- What is the scope of the project?
- What is the role of the artist? What skills and experience are required?
- Are the selection criteria outlined in the brief?
- Is the artist’s work and approach suitable for this project?
- What are the Council’s needs regarding the outcomes of the project?
- What is the timeline for participating in and completing the project?
- Is the artist available during the proposed time?

If an artist/design team is required, team partners should be carefully selected so that broad and diverse skills are brought to the project:

- Do team members bring the skills necessary to undertake the project?
- How do their skills complement those of other participants?
- Can they present coherently if invited to an interview?
- Will they benefit and strengthen the application?
- Can the team work together?

Preparing an expression of interest

The Council commissioning the work will be determining the relevance of the artist’s previous work, experience, approach and understanding. Generally, concepts and design ideas are not required at the expression of interest stage, so a developed proposal or ideas should not be included. Ensure that the response includes all of the information requested considering:

- Has the expression of interest been developed and presented in a professional manner?
- If copies of the submission are to be made available to the advisory panel members, is it in an easy to copy format? Alternatively, has the number of copies required been confirmed and provided?
- If examples of past work are requested, have images relevant to the project been selected and are they of a high quality?
- Has a list to accompany images been provided containing relevant details, including the names of any collaborative partners?
Generally, a written expression of interest response will address:

- an understanding of the issues relating to the site and the project
- how the work will be undertaken, including experience with different materials
- relevance of past work to this particular project
- the artist selection criteria
- the proposed approach to be taken.

**The expression of interest requirements**

Expression of interest requirements vary, but generally the following will be required:

- CV (or abridged CV) – with a limited number of pages
- relevant images – limited in number, well-labelled, with an accompanying image list
- a brief response to the project opportunity – including a proposed approach to the work.

Ideas or concepts are rarely requested from artists unless a fee is proposed. Serious consideration should be given before forwarding concepts and ideas to a potential commissioner. In such instances it is important to ascertain that intellectual property will be protected, that the process has integrity and ideas are treated confidentially.

In assessing an expression of interest, Council will need to be convinced that the artist is capable of undertaking the project on time and within budget. Staff and elected members may need to be persuaded that the issues and ramifications of working in the public arena, in relation to materials, safety, indemnity and scale, are understood.

Some members of the project advisory panel may have limited experience working with artists. They may be unaware, for example, of the skills, understanding and approach that an artist will bring to the project. The material contained within the expression of interest should convince the advisory panel members not only of the value of an artist’s involvement, but also the value and skills that would be brought to the project. Generally, an artist or curator would be on the advisory panel, and this representative would be aware of artists’ work and be able to present additional information.
APPENDIX 6: BUDGET PREPARATION CHECKLIST

The following indicative guide has been produced to help those involved in public art commissions consider all of the potential components of a public art project budget. There may be other items to factor into a particular budget. Similarly, some items listed will not be relevant to every project. The artist will be responsible for providing some items while the commissioner will pay for other elements.

Material costs

- Have all materials, including disposable items, been costed?
- Are there any requirements to use existing or recycled materials?
- Is there any in-kind support for materials or services?

Equipment hire

- Is there any need to hire equipment for the fabrication of the work?
- Will equipment be needed to transport components of the work during fabrication or the completed work?
- Is equipment needed for site preparation and installation?

Labour component

- Has the artist’s time been accounted for? (For example, client liaison, research, sourcing materials, meetings, telephone calls, administration, accounting, site visits, travel, project management, reporting.)
- Has the cost of assistants during fabrication and installation been taken into account?
- Have labour costs for outsourced fabrication been allowed for?

Cost of expert advice or service from other professionals

- If it is necessary to engage consultants, has this been costed and included? (For example, quantity surveyors, architects, industrial designers, interior designers, consulting engineers, structural engineers, lighting specialists, electrical engineers, landscape architects, legal representatives, conservators, photographers, community consultation specialists.)
- Has advice that may be required from experienced public art practitioners, educators or fabricators been costed and included?
- Is the Council able to provide professional advice as in-kind support?

Installation expenses

- Have fees for items such as permits, development application or training levy been considered?
- Has the cost been considered for any assistants or specialist labour component? (For example, transportation, site preparation, footings, mountings, fixing, anti-graffiti finishes, sealers, equipment hire [digging equipment, power generator, temporary lighting, portable toilet], security on installation site [fencing hire, security guard], liaison with appropriate authorities [permits].)
- Is there in-kind support available for any installation-related expenditure?
- Who is responsible for the plaque? (For example, designing, organising, payment, installation and acknowledgment.)

Lighting
• Is lighting a required or desired component of the project?
• Will lighting need to be funded from within the artwork budget?
• If lighting is required, have all of the aspects been considered? (For example, expert lighting design advice, materials, fittings, infrastructure, site preparation, trenching and cabling, and installation.)

**Overheads**

• Has the cost of overheads been considered? (For example, insurance, studio rent, use of equipment, photography, travel, telephone, computer, transportation of materials and artwork, power.)
• Is there potential for any support from the Council for any of these elements?

**Progress payments**

Often payments are staged with a negotiated sum paid at the commencement of fabrication, a further sum paid during construction and a similar amount paid upon installation of the work. A smaller amount is often, but not always, held for a negotiated time as a warranty sum. These amounts are generally negotiated and relate to the cost of the materials as a proportion of the total project budget, the duration of the fabrication period and the amount being spent by the artist on services provided by others, together with the extent of the artist’s hands-on involvement in the fabrication.

A payment breakdown may consist of three staged payments of 30 per cent of the total budget, with the remaining 10 per cent held for a negotiated warranty period upon project completion. Alternatively, and depending on the cost of materials needed at the outset for fabrication, a greater percentage of the total budget may be paid in advance.

_{Note: Negotiated payments should be agreed to cover costs accrued in specific stages. A significant advance payment may be necessary to enable the artist to purchase materials to commence fabrication. This is standard practice in public art projects._

**Contingencies**

It is advisable to allow a contingency sum within the budget, which is usually 10 per cent of the total project budget. If unspent, the contingency reverts to the artist.

There may be any number of unforeseen circumstances that impact on the budget.

Often budgets are indicative only, as fabricators and engineers will not cost elements precisely until the job is confirmed. A contingency sum can help with the shortfall should quotes exceed the amount initially estimated.

Additionally, potential fee and material cost increases may be incurred if significant time lapses between the preparation of the budget and the completion of the project.

Also consider:

• Are there likely to be any delays on site necessitating the storage of the artwork component? If so, at what arrangement, and whose cost?
• Is there the potential for cost blowouts or for unforseen items not included in the budget, or are quotes firm?

Fees

The artist’s fee is over and above the labour component of the project budget. Gallery or agent’s fees may be required due to a prior arrangement that obliges payment of a proportion of income earned through projects undertaken.